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Ignace District Fisheries Management Plan

Background Information and Optional Management Strategies

1987 to 2000

A Summary



Natural Resources Deputy Minister

Ministry of Hon. Vincent G. Kerrio Minister

Mary Mogford

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Introduction

PURPOSE

The purpose of fisheries management planning is to identify how the fisheries resource within the Ignace District will be managed. Both long term management direction to the year 2000 and a five year implementation schedule showing short term management actions will be identified. Annual work plans will be developed from the priorities established in the implementation schedule.

The development of a district fisheries management plan is undertaken within the overall resource planning and management system of the Ontario Ministry of Natural Resources (Figure 1). The fisheries management plan will implement strategic program policy direction from the <u>lonace District Land Use Guidelines</u> and test it through detailed resource analysis. It will provide the basis for revisions to the strategic program policy where appropriate, and will describe how the strategic program direction from the <u>lonace District Land Use Guidelines</u> will be carried out.

The purpose of this document is to summarize the resource information contained in the detailed background information document and to introduce optional management strategies and tactics. The public is asked to review this report and provide input on the information contained herein. Comments provided will be considered in the evaluation and selection of preferred management actions.

FISHERIES MANAGEMENT PLANNING PROCESS

The development of a fisheries management plan for the Ignace District will represent the final product of a six step systematic planning approach outlined as follows:

- Step 1: Preparation of the Terms of Reference;
- Step 2: Identification of Specific Program Objectives and Targets from the <u>Ignace District</u> <u>Land Use Guidelines</u>;
- Step 3: Collection and Analysis of Background Information and Identification of Issues and Problems;

- Step 4: Identification of Optional Fisheries Management Strategies and Preparation of a Summary Document;
- Step 5: Development of a Draft Fisheries Management Plan;
- Step 6: Development of a Final Fisheries Management Plan.

The public will have an opportunity to review and comment on the documents produced (Summary Background Information and Optional Management Strategies document and Draft Fisheries Management Plan) during steps 3 through 6.

DETAILED BACKGROUND REPORT

A detailed background information document has been prepared which contains information necessary for the development of a fisheries management plan for the Ignace District. Included in the document is information on the fisheries resource, the users and levels of use of the resource and problems and issues in managing the district fisheries resources. The size of this document prohibits printing and distribution in large numbers, however a copy is available for public review at the Ignace District office.

Introduction

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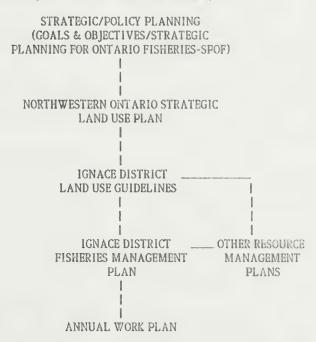
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Figure 1

District Fisheries Management Planning And The Ministry of Natural Resources Planning System.





Background Information

THE RESOURCE BASE

Perspective

The Ignace District is one of six administrative districts in the Northwestern Administrative Region of the Ontario Ministry of Natural Resources (Figure 2). The district encompasses a total area of 11,520 square kilometers (1,152,000 hectares) of which almost one fifth (200,000 hectares) is water covered. Sturgeon Lake, one of the largest inland lake trout fisheries in Ontario, comprises ten percent of this water area.

The population of the Ignace District totals 2500 people. Ninety-four percent of the people reside within the Township of Ignace. The remainder live in the unorganized communities of Valora, English River, Allanwater, Silver Dollar, and Savant Lake.

Ninety percent of the land within the Ignace District is crown land. The remaining is patented or private land with the largest portion consisting of three blocks, each 275 square kilometers, owned by Abitibi-Price Incorporated.

Two primary watershed divisions occur in the Ignace District, the Hudson Bay Drainage Basin and the Lake Winnipeg Drainage Basin. The Lake Winnipeg Drainage Basin covers most of the district with only the northeast corner being in the Hudson Bay Drainage Basin. These primary watersheds are divided into secondary divisions which are further broken down into tertiary and quaternary (fourth level) watersheds. Ignace District has four tertiary watersheds either wholly or partially within its boundaries comprised of 19 fourth level watersheds.

Deposits of glacial debris located throughout the Ignace District has made the area rich in aggregates needed for roads and other developments. The deposits are underlain by the Canadian Shield with several greenstone belts having high to moderate potential for mineral extraction. The majority of the Ignace District is within the Boreal Forest Region with principal tree species being black spruce and jack pine. The climate of this area provides a frost free period of 80 days on average with a growing season from May to mtd October providing an average of 162 growing days.

The majority of the activity in the Ignace District is natural resource based. These activities centre around the logging, mining and tourism industries. The Ignace District Land Use <u>Quidelines</u> identifies objectives for forestry, mining, provincial parks, tourism, access roads and crown land recreation, all of which are associated to some degree with these industries. These objectives and resource menagement plans associated with them will have some influence on fisheries management.

The Ignace District is a composite of portions of six forest management units. are Forest Management Agreements (FMA's) where a company contracts with the Ministry of Natural Resources to undertake forest management practices (roads, harvesting, regeneration and tending), three are Crown Management Units (CMU's) where the Ministry of Natural Resources is responsible for forest management practices, and the sixth is a company forest management unit for which an FMA is to be negotiated. In addition there are three patented blocks belonging to Abitibi-Price Incorporated for which the Ministry of Natural Resources has no control over forest management. Figure 3 shows the locations of these areas and road networks which generally are a result of timber harvesting.

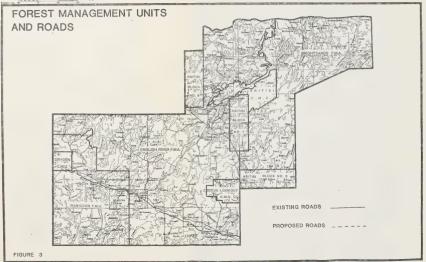
There are currently two existing provincial parks in the Ignace District and an additional two areas have been recommended for park status (Figure 4). Sandbar Lake Provincial Park is classified as a recreational park and Bonheur River Kame as a nature reserve. The Turtho River and Brightsands River areas have been recommended for waterway park status. An extension to the boundaries of Sandbar Lake Provincial Park has been proposed, which will encompass the area shown to the east of highway 599.

A crownland recreation program was implemented in 1984 within the Northwestern Administrative Region of the Ministry of Natural Resources. The Intent of this initiative was to encourage non-Ontario based non-residents to use existing tourist facilities and thereby contribute to local and provincial economies through use of Ontario's fishery resources and to generate revenue from non-resident use of crown land. In addition, this program involves the designation of areas closed to non-resident

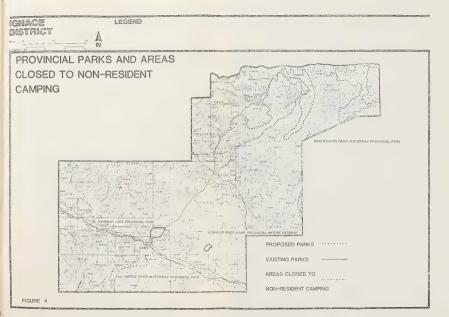




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camping (Figure 4), to redistribute use from sensitive fisheries.

All of the above factors combine to influence the fish resource by affecting things such as lake productivity, fish species distribution, access to waterbodies and the distribution of users. Subsequently a series of zones to assess the fishery and management efforts is being proposed (Figure 5). These zones appear to offer a reasonable separation of areas having similar characteristics. An attempt has also been made to establish boundaries which can be relatively easily identified. The management zones are briefly discussed later in this document and for reference purposes mentioned throughout the document.

Lakes which straddle the Ignace District boundary have been assigned to either the Ignace District or the neighboring district for the purposes of fisheries management. A lake was assigned to the district which contained the majority of the lake area or if access to the lake was more readily available through that district.

The Resource

The Ignace District contains a total of 3,702 lakes with a total surface area greater than 204,800 hectares. Sturgeon Lake is the largest waterbody and one of the most complex in the district covering an area of 21,400 hectares or approximately 10 percent of the total lake surface area. There are 70 known coldwater lakes (Figure 6) of which 63 have been surveyed and 250 known warmwater lakes (Figure 7) of which 153 have been surveyed. In total 68.1% of the lake surface area has been surveyed (Figure 8). In addition there are 44 major rivers¹, comprising a total area of over 3700 hectares, located in the district.

The major fish species inhabiting lakes and rivers in the district are walleye, northern pike, lake whitefish, yellow perch, lake trout and smallmouth bass. Walleye, northern pike and yellow perch are dispersed throughout the district but the majority of the larger lakes containing these species and the heavier fished lakes are located in the Barrel Lake zone (Figure 5). Few lake trout lakes exist in the Seseganaga

The potential yield for coldwater is 186,320 kilograms per year (kg/yr) and for warmwater is 460,142 kg/yr for a total potential yield for all waters managed by the district of 646,462 kg/yr (Table 1). The allowable yield for walleya (166,198 kg/yr), northern pike (143,934 kg/yr), lake whitefish (73,185 kg/yr), yellow perch (49,590 kg/yr), lake trout (40,110 kg/yr), smallmouth bess (10,011 kg/yr), and brook trout (983 kg/yr) comprise 25.7, 22.3, 11.3, 7.7, 6.2, 1.5, and 0.2 percent of the total potential yield respectively (Figure 9).

RESOURCE USE AND PROJECTIONS

The main uses of the fisheries resource in the Ignace District are as follows:

- i) sportfishing residents (individuals who reside in Onterio for at least 7 months of the year) and non-residents (individuals whose principle residence is located outside of Onterio)
- ii) commercial fishing (bait)iii) commercial fishing (food)
- iv) tourist operators
- v) non-consumptive users

Lake, Shikaa Lake and Sowden Lake zones as Indicated by the coldwater lakes shown in Figure 6. The majority of the smaller, more sensitive lake trout lakes are located in the Agimak Lake zone, while the majority of the larger lake trout lakes are located in the Barrel Lake and Sturgeon Lake zones. Lake whitefish are found in both warmwater and coldwater lakes throughout the district. Smallmouth bass were an introduced species in the area. The timing or extent of their introduction is unknown. Smallmouth bass now reproduce in a number of lakes located throughout the Ignace District. Brook trout and rainbow trout have also been introduced into some small lakes in the district. reproduction of brook trout has occurred in several of these lakes. This is not the case with rainbow trout which have subsequently been dropped from the district's stocking program. The feasibility of continuing the stocking of brook trout will have to be considered in view of the high costs involved, the fact they are reproducing in some waters and that other fishing opportunities are available.

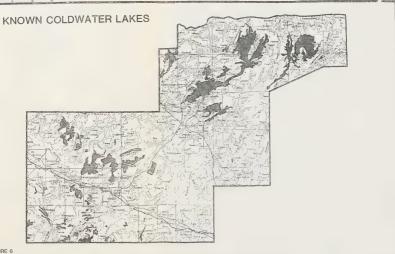
¹ Major rivers are those which show as double lines on a map of 1:50,000 scale.



IGNACE DISTRICT LEGEND PROPOSED FISHERIES MANAGEMENT ZONES FIGURE 5

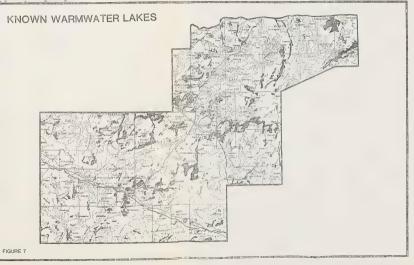




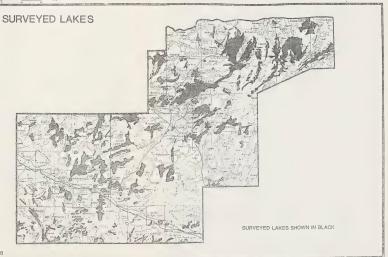














All Waters

Total

Ø

Warmwater

Streams

Total

^{*}Information shawn for unsurveyed unknown waters, both warm and cold, was extrapalated using a percentage of the surface area of takes that are unknown as to species composition. Therefore an estimate of the total surface area for warmwater and coldwater could be derived but an estimate of the lake numbers could not.

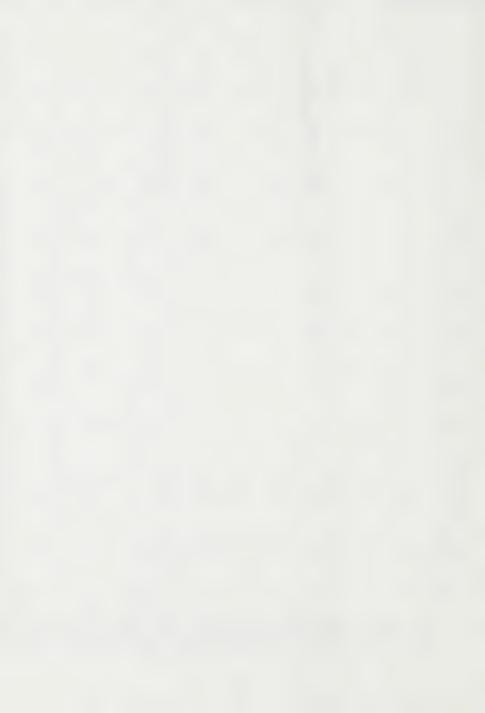
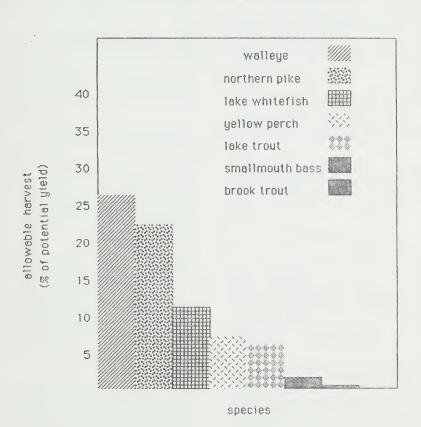


FIGURE 9 ALLOWABLE VIELD BY SPECIES





i) Sportfishing

The major sport fish species sought by anglers in the district are walleye, northern pike and lake trout. Smallmouth bass, brook trout and yellow perch are taken but to a much lesser degree. The preferred warmwater and coldwater species are walleye and lake trout respectively.

The 1980 Provincial Angler Survey estimates indicate that 22,500 anglers fish in the district each year for a total of 170,000 angler-days. Approximately 73% of the fishermen and 65% of the engler-days are non-residents of Ontario. The number of non-residents fishing in the district appears to have increased steadily since 1970.

The expected distribution pattern of anglers in the district can be obtained by reviewing criteria such as road access, location of boat caches and cottages (Figure 10) and tourist resorts and outpost camps (Figures 11). When comparing these in relation to the proposed management zones it becomes apparent that the majority of the anglers should be found within the Barrel Lake zone (Figure 5). This would be followed closely by the Agimak Lake and Sowden Lake zones. The limiting factor influencing distribution of anglers to the Shikag Lake and Seseganaga Lake zones is the lack of direct access with most of the lakes being accessible only by air. Distribution of anglers to the Sturgeon Lake zone, although serviced well by tourist outfitters and easily accessible, has probably been influenced to some degree by the large size of the lake. The lack of direct access and few tourism facilities has limited the angler distribution to the Sturgeon River zone to some extent.

Ignace District creel survey data (1978–1982) estimate the average weight per fish by species at 0.72 kilograms for walleye, 1.58 kilograms for northern pike and 0.86 kilograms for lake trout. Based on the 170,000 angler-days and harvest reported in the 1980 Provincial Angler Survey the total district harvest of sportfish by anglers is 437,240 kilograms (Table 2). Estimated walleye, northern pike and lake trout harvests are 260,640 kg., 142,200 kg. and 34,400 kg. respectively. Non-resident anglers account for 71% of this harvest.

Sportfishing combined with commercial fishing brings the current total district harvest to 457,672 kilograms of fish. Sturgeon Lake, which has 10% of the water area and allowable yield in the district, accounts for 2% of the current harvest (Table 2).

Projections to the year 2000 are that the present resident angling pressure will remain static and that non-resident participation will increase by approximately 25% for an overall increase in angler-days of 17%. The estimated angler effort in the year 2000 is expected to be about 198,000 angler-days (59,000 residents and 139,000 non-residents).

The demand for sportfish is expected to increase in proportion to the increase in effort. It is estimated that there will be an engler demand of 514,535 kilograms by the year 2000 (Table 3).

Sportfishing demend combined with commercial fishing will bring the projected total district hervest to 559,397 kilograms. Sturgeon Lake will account for 3% of this hervest (Table 3).

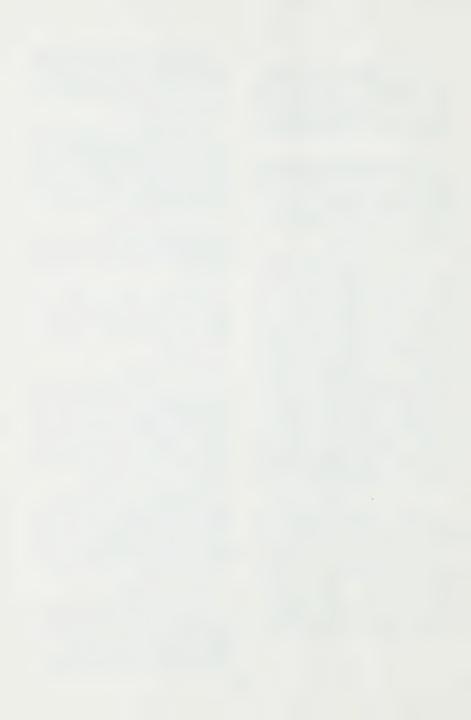
ii) Commercial Fishing (Bait)

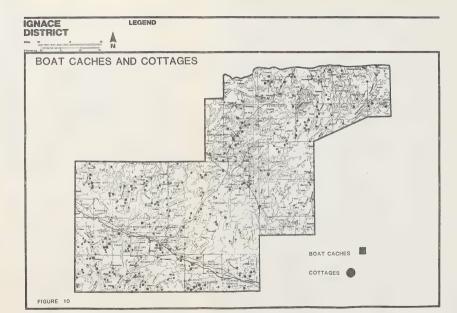
There are currently 44 baitfish harvest blocks in the Ignace District. Forty-three of these were allocated to 13 licence holders in 1985. In addition, one licence was issued for two small lakes to a specific tourist operator for the purpose of supplying bait for the use of the operator's guests only. Principle species harvested are: pearl dace, finescale dace, redbellied dace, fatheads and suckers.

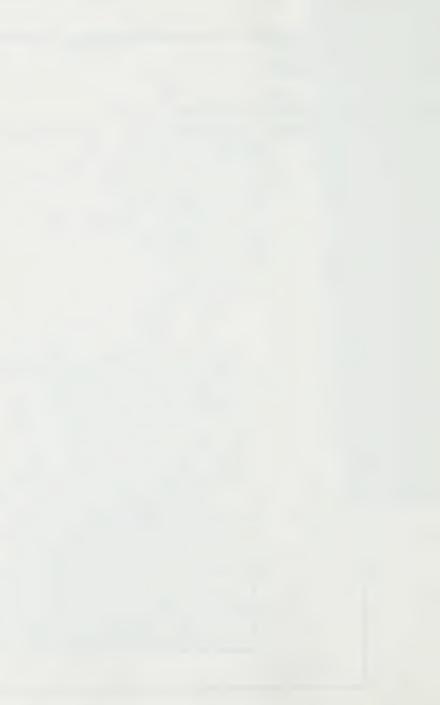
The average annual reported hervest for 1981 through 1985 is 92,827 dozen baitfish. Since the number of angler-days to the year 2000 is expected to increase by 17% it is assumed that the demand for baitfish will also increase. An increase of 17% to approximately 108,600 dozen baitfish would meet this demand.

iii) Commercial Fishing (Food)

There were nine lakes commercially fished in the Ignace District in 1985. Only one licence was issued for each lake. Seven of the nine licences are held by non-natives. The commercially fished lakes are: Barrel Lake, Basket Lake, Bell Lake, Indian Lake, Lake of









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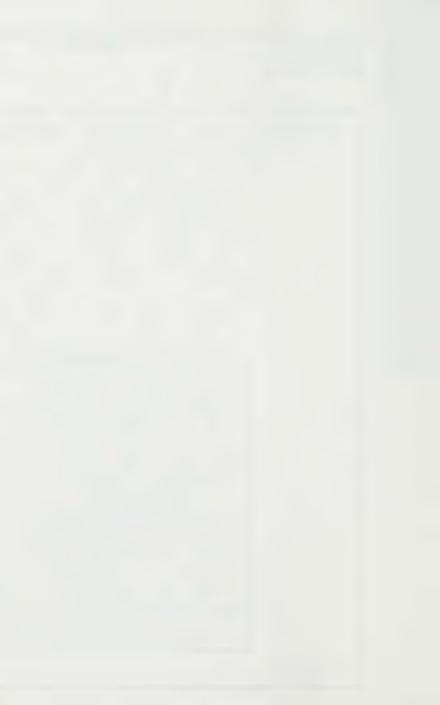


TABLE 2: CURRENT HARVEST LEVEL BY USER GROUP

WATERBODIES	SPECIES		ORT VEST (YR) NONRES	COMMERCIAL* HARVEST (KG/YR)	TOTAL HARVEST (KG/YR)	ALLOWABLE YIELD (KG/YR)
Sturgeon Lake	walleye n. pike lake trout whitefish y. perch	21 5 690	143 257 1048	276 75 218 7516	440 337 1956 7 516	12840 10031 10031 9630 5216
	Total	716	1448	8085	10249	47748
District Waters (excluding Sturgeon Lake)	walleye n. pike lake trout whitefish sm. bass y. perch brook trout	102939 7895 16510	157537 134043 16152	300 469 352 11226	260776 142407 33014 11226	153358 133903 30079 63555 10011 44374 983
	Total	127344	307732	12347	447423	441478
Total District Waters	walleye n. pike lake trout whitefish sm. bass y. perch brook trout	102960 7900 17200	157680 134300 17200	576 544 570 18742	261216 142744 34970 18742	166198 143934 40110 73185 10011 49590 983
	Total	128060	309180	20432	457672	484011

^{*}Figures shown are the average harvest for the 3 years 1983-1985.

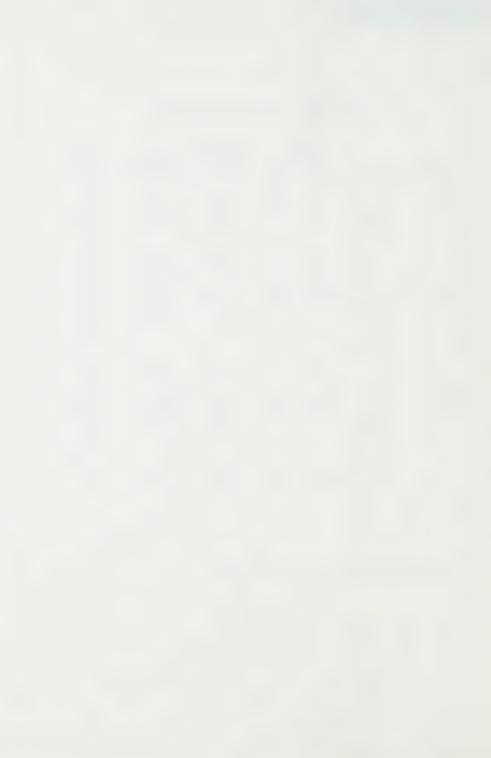


TABLE 3: PROJECTED HARVEST LEVELS BY USER GROUP

WATERBODIES	SPECIES	HAF	ORT RVEST /YR) NONRES	COMMERCIAL* HARVEST (KG/YR)	TOTAL HARVEST (KG/YR)	ALLOWABLE VIELD (KG/YR)
Sturgeon Lake	walleye n. pike lake trout whitefish y. perch	21 5 690	179 321 1310	454 454 454 16330	654 780 2454 16330	12840 10031 10031 9630 5216
	Total	716	1810	17692	20218	47748
District Waters (excluding Sturgeon Lake)	walleye n. pike lake trout whitefish sm. bass y. perch brook trout	102939 7895 16510	196921 167554 20190	635 984 265 25286	300495 176433 36965 25286	153358 133903 30079 63555 10011 44374 983
	Total	127344	384665	27170	539179	441478
Total District Waters	walleye n. pike lake trout whitefish sm. bass y. perch brook trout	102960 7900 17200	197100 167875 21500	1089 1438 719 41616	301149 177213 39419 41616	166198 143934 40110 73185 10011 49590 933
	Total	128060	386475	44862	559397	484011

^{*} Figures shown are the existing quotas established on the commercial fishery.



Beys, Marmeigwess Lake, Paguchi Lake, Sowden Lake and Sturgeon Lake (Figure 12).

Lake Whitefish is the primary commercially harvested species. Other species taken include: northern pike, walloye, lake trout, yellow perch, ciscoes, burbot and suckers.

Quotas are established on each licence for lake whitefish, northern pike, walleye and lake trout. Lake whitefish is the primary target species and therefore the quotas set on the other species are designed to allow only for incidental catches. Total quotas established for the nine lakes by species in 1985 were: lake whitefish - 41,616 kg., northern pike - 1,438 kg., walleye - 1,089 kg. and lake trout - 719 kg. Individual species quotas are designed to stabilize harvest at the allowable biological yield. Dramatic fluctuations in quotas are not anticipated. However, annual quotas may change according to year class abundance.

The total harvest by species from the commercially fished lakes in 1985 was: lake whitefish - 13,055 kg., northern pike - 160 kg., walleye - 354 kg., lake trout - 585 kg. and all other species - 2,323 kg. The total harvest of all species was 16,477 kilograms for a total value of \$16,770. The total average harvest taken by commercial fishing over the past 3 years (1983-1985) was 20,432 kilograms.

iv) Tourist Operators

The Ministry of Tourism and Recreation indicate that in 1985 there were 42 licenced tourist establishments in the Ignace District catering to sport fishing. Of these, 29 are main base operations offering a mixture of housekeeping and/or emerican plan cottages, campsites and 12 outposts. Five are camparounds only and the remaining 8 are fly-in lodges. addition to these tourist establishments there are 12 out of district main base operations with 17 outposts and 5 air carriers with 20 outposts located in the district. Sturgeon Lake currently supports 11 of these licenced tourist establishments. A summary of the tourist facilities available in the Ignace District are 29 road accessible lodges (capacity unknown), 8 (capacity fly-in lodges unknown), campgrounds (capacity unknown) and 49 outposts (capacity of 341 guests). In addition 56 outfitters have 716 boats cached on 180 of the district lakes.

The Ministry of Tourism and Recreation estimate the total annual gross revenue for the 42 licenced tourist establishments to be \$3,234,000. The total value of tourism to the area would be considerably higher since this figure does not include purchases made for other supplies and services.

The major fish species sought by guests of these tourist establishments are walleye, northern pike and lake trout. Either walloye or lake trout is generally the prime target species depending on the location of the tourist facility. Species composition of engled fish from Sturgeon Lake has shifted from primerily walleye in the mid-sixties to lake trout in 1985.

v) Non-Consumptive Users

Non-consumptive use in the Ignace District is limited to viewing spawning fish. A few locations along the main highway within a short distance of Ignace attract people who wish to view spawning walleye.

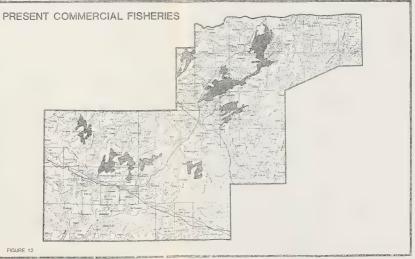
SUPPLY/DEMAND ANALYSIS AND TARGET REFINEMENT

Fisheries management targots, as described in the <u>lonace District Land Use Guidelines</u>, outline overall program strategies. To provide a basis for refinement of these targets the following methodology was used:

- (i) The potential yield by species for all district lakes was calculated;
- (ii) The current use for sport and commercial fisheries was determined using the best available information:
- (iii) The projected use for sport and commercial fisheries was determined using projected population estimates for the sport fisheries and current quotas for the commercial food fishery;
- (iv) Angler-days for current and projected use were calculated using information from the 1980 Provincial Angler Survey, trends in licence sales and population projections. Targetangler-days were calculated using a standard angler satisfaction level of 2.0 kg./angler-day.









(v) The targets, projected use and angler-days from the <u>Ignace District Land Use Guidelines</u> were compared.

The results of this process are shown in Table 4. To understand the summary provided in this table it is necessary to define the allowable vield values used. The total lange District allowable yield for all fish species is 646,462kilograms per year. With the exception of bait(ish and commercial food fish, targets developed during the district land use planning process pertained only to the primary sportfish species (walleye, northern pike, lake trout and smallmouth bass). Therefore, only the allowable yield for these species (including brook trout) is considered in the target refinement process. The most significant comparisons to be made in this table are between allowable yields and projected The significance of Sturgeon Lake is recognized, however targets specific to the lake were not developed during the district land use planning exercise.

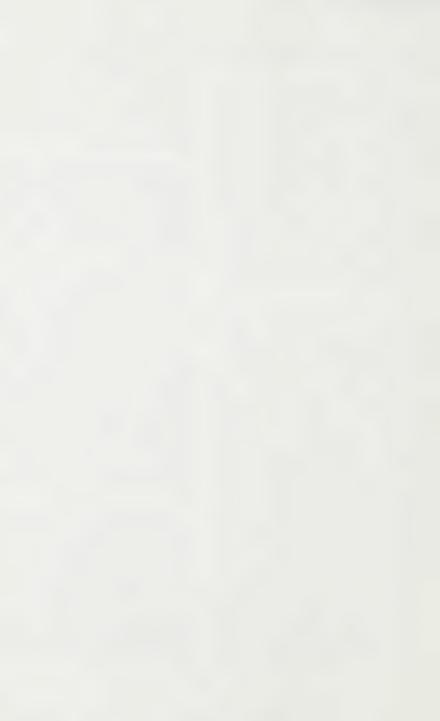
The interim refined target is the DLUG target refined to reflect the current situation based on the most recent information available. These interim targets are presented as options only and to provide a basis for initial discussion. They may or may not be the target established in the fisheries management plan, since strategies and tactics decided on for a problem could influence the interim target and, actually result in establishing the final target. Some programs have been introduced recently that likely will influence the targets but have not yet been fully evaluated or implemented. For example, the district feels that the crownland recreation program, which was initiated in 1984, has had an influence in reducing the number of nonresident anglers and their subsequent sportfish harvest but, does not feel the reduction in harvest to be significant in terms of the overall district harvest. Further evaluation of the influence of this program in relation to the interim targets may be necessary. The interim refined targets were arrived at based on different The baitfish interim target is the criteria. expected demand to the year 2000, the commercial food fish interim target is the sum of the existing quotes and the sportfish interim target is the district allowable yield for each species. The engler-days interim target is the allowable yield for each species divided by an angler satisfaction level of 2 kg. per angler-day. As indicated previously, these interim targets

are presented as options only end to provide a basis for initial discussion. Some create additional problems over and above the initial problem of over harvest. For instance, the use of 2 kg. per angler-day as an exceptable angler satisfaction level will allow for an increase in angler participation but is a reduction in the current satisfaction level which is 2.5 kg. per angler-day. These will be addressed further under problems and issues.

The battfish target established in the <u>lenace</u> <u>District Land Use Guidelines</u> was based on past harvest levels and increased in proportion to the projected increase in angler-days. The projected use to the year 2000 of 108,600 dozen was established in a similar fashion. Problems and strategies for managing the baitfish fishery to the year 2000 will be discussed in relation to the projected use.

The DLUG target for the commercial food fishery of 65,000 kilograms was established using the level of existing quotas on lake whitefish, lake trout, walleye and northern pike or where quotes were not in place the everage level of harvest for three years. All commercial fisheries now have species specific quotas for these species, which were developed as part of the provincial commercial fishery modernization program. The projected use of 44,862 kg. is the sum of the current quotas. Lake trout, walleye and northern pike represent 3,246 kilograms of this amount. The quotas established on these sportfish are designed to allow for the incidental catch of these species and are not considered to be a major contributer to the overall concern of the sportfish over harvest. Problems and management strategies will be discussed in relation to achievement of harvests to the quota-

The DLUG target for lake trout was derived from partial estimates of the allowable yield for coldwater based on 0.25-0.75 kilograms per hectare. This resulted in the range target of 20-55,000 kilograms per year. The data now available has allowed for a more precise estimate of the allowable yield which has resulted in an interim refined target of 40,100 kilograms per year. The current and projected uses indicate that lake trout are presently not in an over harvest situation however they are extremely vulnerable to over exploitation. Discussion of the problems and strategies related to the management of lake trout will centre on this



INTERIM

Supplied Commercial Fletery Commercial Fleter	Yasık	CUR	CURRENT USE 6 ANGLER DAYS	PROJEC KG	PROJECTED USE	DLUG 1	DLUG TARGET SG ANGLER DAYS	ALLOWABLE YIELD S KG	REFINE KG	KG ANGLER DAY
1872 N/A 1980 N/A 1980 N/A 1980 N/A 1980	Commercial Fishery	0000	47.14	0000			17.14			2
18742 N/A 41616 N/A N/A 73185 41616 419 1120 N/A 2527 N/A N/A N/A 2517 1120 N/A 2527 N/A 2527 N/A 2527 N/A 2527 N/A 2600 N/A 2600 N/A 44862 A4862 A4	Food Fish (ka.)	17076	K X	00000	4	000001	¥ >>		00000	1
17200	Whitefish	18742	N/A	41616	N/A	and distribution and	N/A	73185	41616	N/A
STATE 1120 N/A 2527 N/A N/A 55000 N/A 44862 STATE	Lake Trout	570	N/A	719	N/A	-	N/A		719	N/A
17200	Other Sport Fish	1120	N/A	2527	N/A		N/A		2527	N/A
17200	Sub Total	20432	N/A	44862	N/A	65000	N/A		44862`	N/A
t Fish 110860	Sport Figura Lake Trout Residents Non-residents	17200	1	17200			1 1			1 1
TIOSEO	Sub Total	34400	the side distribution was that they have the side of t	38700	difficulty distributed by the sale of the	20-55000		40110	40100	20050
291950 554975 475835 321126 321100 1 128060 128060 59000 321100 1 437240 111000 386475 159000 361200 1 261216 301149 143934 145900 143900 143900 142744 177213 20-8500 40110 40100 34970 19800 31900 15950 361256 361200 1000	Other Sport Fish Residents	110860	mode on an	110860	to to mean		0.00			
402840 475835 521126 321100 1 128060 128060 59000	Non-Residents	291980		364975	spin sty consider	discount on				
128060 59000 128060 59000	Sub Total	402840		475835				321126	321100	160550
309180 111000 386475 139000 361200 1651230 361200 165200 165120 165200 165100 165200 166200	Residents	128060	29000	128060	59000	1	-			8000
261216 301149 165198 166200 15950 51930 15950 17000 177213 198000 519300 165198 166200 177213 143934 143930 177213 20-8500 40110 10000 10000 17000 1	Non-resident	309180	111000	386475	139000		Min 400 AND 40		0.0000000000000000000000000000000000000	
261216 301149 165198 166200 142744 177213 20-85000 43100 54970 20419 10000 10000 10000 10000 10000 10000 10000 10000 10000 10000 10000 10000 10000	<u>Total</u> All Sport Fis: ory	437240	170000	514535	198000	315000	159500	361230	361200	180600
142744 143900 34970 20-85000 40110 40100 10001 10000 10011 10000 10011 10000 983 1000 438930 170000 517781 198000 519000 159500 561236 351200 1	Total by Species	261216	ethings do not	301149	en alp alp alp que	do comition of	this new consumer	165198	166200	83100
34970 259419 20-55000 40110 401000 10001 10000 10000 10000 438930 170000 517781 198000 319000 159500 361236 361200 1	Northern Pike	142744	9 0 0	177213	-	de como o	-	143934	143900	71950
438930 1700C0 517781 198000 319000 159500 361236 361200 1	Lake Trout	34970	Amount on the	100410		20-55000	Married Str. 10	10011	10000	2005
438930 170000 517781 198000 319000 159500 361236 361200	Brook Trous		en um en en					- 6000000000000000000000000000000000000	1000	200
	Total All Species	438930	170000	517781	198000	319000	159500	361236	361200	160600

^{*} Derived by taking an angler satisfaction level of 2.0 kg, per day and dividing this into the allowable yield.



vulnerability in relation to the allowable yield and the current and projected uses of other sport fish.

Current and projected uses indicate that over harvesting of other sport fish is occurring. The major concern is the current and projected uses of walleve. The interim target, as previously indicated, has been refined based on the allowable yield and an angler satisfaction level of 2 kg. per angler-day. To ensure the long term viability of the sport fishery discussion will focus on the alignment of the harvest with the allowable yield. Participation in the fishery will be affected by the methods of bringing the harvests in line with the allowable yield. It will be affected by either reducing harvest and allowing opportunities to increase to a level up to the projected use (harvest controls) or by limiting participation to reduce the harvest to the allowable vield (user controls).

The Ignace District Land Use Guidelines suggest the use of 2.0 kilograms per angler-day as an appropriate quality standard. Using this quality standard, the allowable yield for the district of 361,236 kg./yr. of the sportfish species mentioned would permit an increase in angler-days over the current use but could not support the projected use increase. It must also be indicated that the current estimate for the district is 2.5 kilograms per angler-day. The quality standard is an issue that will be dealt with in the overall management framework.

PROBLEMS AND ISSUES

An overview of the basic problems and issues related to the achievement of specific targets is needed so that effective strategies for cealing with the problem or issue can be developed. These strategies will form the basis of future management.

The problems of immediate concern within the planning framework in the Ignace District can be grouped into four broad categories:

i) Loss of fish and fishing opportunities; harvesting above the biological capability or allowable fish yield of a waterbody over the long term (over exploitation) results in a dagraded fish community. The benefits, such as quality fishing and fishing opportunities, obtained from a dagraded fish community are subsequently

lower then the benefits derived from a healthy, stable fish community.

- ii) Loss of environmental quality: alteration or deterioration of equatic habitats can impact on fisheries in a number of ways. Overall production capability can be reduced and/or community imbalances can occur. Both can result in a reduction of sport, commercial or baitfish species.
- (ii) Conflicts amoung users of the fisheries resource; conflicts occur generally as a result of competition for the availability of a fishery resource.
- iv) Loss of eesthetics: the loss of eesthetics is of concern but is difficult to define as it is a matter of personal preference, to some extent. However, such things as a natural setting and remoteness are recognized as being important elements of a quality angling experience.

The current and projected demand by all user groups for sportfish exceeds the ability of the district waters to produce sportfish on a sustained yield basis. This over harvest situation may exist on a district basis but not for all sportfish species in all lakes. The greatest concern is the over harvest of the walleye resource which exceeds the allowable yield for this species by 50 percent. Also of concern is the projected harvest of lake trout which will be near or exceeding the allowable yield for this species. Illegal harvests of sportfish accentuate the entire over harvest problem.

There are other problems or issues which indirectly affect how fisheries resources are managed. Fisheries hebitat can potentially be affected by timber harvesting operations and conflicts will be resolved through the Timber Management Planning Process. Strategies selected in fisheries management will be required input into timber management plans. Others tend to be less obvious but will also be addressed over the planning period. Some examples are, deficiencies in fisheries science and technology, communications emoung resource agencies and public awareness.

Commercial Food Fish Target

Problems related to the achievement of the commercial food fish target are summarized in Table 5. The commercial fishery in the Ignace



PROBLEMZISSUE DESCRIPTION

INTERIM TARGET-44,862 KG. (41,516 KG. WHITEFISH,3,246 KG. DLUG TARGET-65,000 KG. COMMERCIAL FOOD FISH SPORTFISH)

SEVERAL USER GROUPS CURRENTLY COMPETE FOR LIMITED SPORTFISH (WALLEYE, NORTHERN PIKE, LAKE TROUT) RESOURCES. PROJECTED INCREASES IN DEMAND MAY INTENSIFY USER CONFLICT WITH COMMERCIAL FISHERMEN.

THE PROJECTED INCREASE IN USE FOR WHITEFISH MAY RESULT IN AN OVER HARVEST OF THIS SPECIES ON TWO SPECIFIC LAKES WHERE QUOTAS EXCEED THE CALCULATED ALLOWABLE YIELD.

ANNUAL BALTFISH HARVESTS NEED TO BE ACCURATELY QUANTIFIED THROUGH MONITORING. IT IS CURRENTLY DIFFICULT TO DETERMINE ACTUAL NUMBERS OF BAITFISH TAKEN.

DLUG TARGET - 105,000 DOZEN INTERIM TARGET - 108,600 DOZEN

COMMERCIAL BAITFISH

- THE DEMAND FOR BAITFISH LICENCES EXCEEDS THE AVAILABILITY OF BAITFISH BLOCKS.
- RELATIONSHIP BETWEEN TIMBER HARVESTING OF TREED SHORELINES AND THE STATUS OF BAITFISH. IT MAY ALSO BE DUE TO ALTERATION OF BAITFISH HABITAT BY THE INTRODUCTION OF WILD RICE. BAITFISHERMEN ARE CONCERNED THAT THEIR PRODUCTION OF BAITFISH MAY BE COMPROMISED AS A RESULT OF HABITAT DETERIORATION OR ALTERATION. THIS IS DUE IN PART TO A LACK OF KNOWLEDGE ON THE
- THERE IS A QUESTION ON THE CAPABILITY OF THE BAITFISH INDUSTRY TO SATISFY SPECIFIC TOURIST OPERATOR REQUIREMENTS AND THE NEED TO PROVIDE AN APPROPRIATE FORUM FOR DISCUSSIONS BETWEEN THE TWO
- THERE IS A CONCERN OF THE BAITFISH INDUSTRY ON THE LOSS OF SUITABLE BAITFISH WATERS THROUGH INTRODUCTIONS OF UNDESIRABLE FISH SPECIES, THIS COULD RESULT IN A FAILURE OF THE BAITFISH INDUSTRY TO MEET ANGLER DEMANDS



District is dependent on whitefish. In 1985 whitefish accounted for 79% (13.055 kg.) of the total commercial fish harvested and 85% (\$14,285) of the total value. At present there is little demand for this species by other user Whitefish harvests by commercial fishermen fluctuate from year to year and are currently well below the quota levels. Given this current level of use and the enticipated demand by other user groups it is unlikely that there will be a problem with exceeding the target for this species. The quotes established for whitefish on the commercial fisheries are based on historical catch or on the allowable species yield for the lake. Two fisheries (Sturgeon Lake and Mameigwess Lake) have whitefish guotas based on historical catch. These quotas are approximately twice the allowable yield. They warrent monitoring since the harvest has not consistently been above the allowable yield. The quotes are subject to change based on trends in whitefish abundance. The remaining commercial fisheries have whitefish quotas based on the allowable yield. Recent refinements in the calculating of allowable yields has resulted in the whitefish quotas slightly exceeding the allowable yield. It is not considered to be a threat to long term fishing opportunities.

Northern pike, walleye and lake trout are taken incidentally during the harvesting of whitefish. These species accounted for a total of 7% (1,099 kg.) of the 1985 commercial fish harvest. Quotas for each of these species were established at 2% to 5% of the whitefish quota to allow for the incidental catch of these species.

Current commercial fish quotas for northern pike, walleye and lake trout amount to a total of 3,246 kg. (8% of the whitefish quota) for the lonace District. These species are in demand by other user groups and there is some conflicts presently on the nine lakes where the commercial fishermen operate. The demand by the commercial fishermen, of sportfish, range from a low of 1.7% to a high of 6.1% of the allowable yield for sportfish, on these specific lakes. The demand for sportfish by commercial fishermen (less than 1% of the allowable yield) in relation to the demand by other user groups, for the district as a whole, is of minor concern. Conflicts may intensify since the current and projected harvests of these species is near or exceeding the allowable yields.

Commercial Baitfish Target

The current hervest of battfish in the lenace District appears to satisfy the demand. There have been a number of instances however, where tourist outfitters have indicated that the baitfish industry has been unable to meet their needs. Currently tourist operators who can provide documentation that they are unable to be supplied with bait can be issued a lake specific licence to take baitfish to supply their guests. This has generated mixed reaction within the baitfish industry and has resulted in some conflicts between the two industries. The hervest of bait from individual baitfish blocks is unrequiated. There has been a general increase in the number of baitfish harvested over the past few years. Projected harvests are expected to continue to increase. In terms of the district waters ability to produce haitfish this increase is considered insignificant. However the effect this will have on the prime baitfish producing lakes is unknown. There is a need to continue to menitor baitfish harvests through the annual return as well as individual lake monitoring to assist in determining the capability of the district waters to produce baitfish.

There are few conflicts between users in the industry because of the block system. There is a demend for more licences but the district has chosen not to subdivide baitfish blocks. This position has been taken primarily because the harvest of baitfish appears to be meeting the demand.

Baitfishermen are concerned that their production of baitfish may be compromised as a result of habital deterioration or alteration. This is due in part to timber harvesting and the relationship between tread shorelines and the status of baitfish. The introduction of wild rice may also alter the habital and is of concern. The baitfish industry is also concerned about the less of suitable baitfish waters through the introduction of undesirable species.

The problems related to the echievement of the baitfish target are summarized in Table 5.

Lake Trout Target

Lake trout fishing in the Ignace District prior to the early 1970's was conducted primarily on the larger road accessible lakes or lakes which supported an outpost comp or tourist resort. The majority of the fishing pressure was



by non-residents through the tourist resorts. Since the early 70's, increased road access and the edvent of the snowmobile and all terrain vehicle has allowed for a wider distribution of lake trout angling pressure. These factors may also have contributed to the increase in the resident harvest which now accounts for approximately 50% of the lake trout hervest. Indications are that the majority of the lake trout lakes are currently used by anglers. Some lakes receive more pressure than others. Lake trout populations are extremely sensitive to exploitation due to their unique biological characteristics and the Immological characteristics of the lakes in which they exist.

The most significant problems related to the achievement of the lake trout target are those which may contribute to the over harvesting of this species (Table 6). Current and projected uses indicate that lake trout are not exceeding the allowable yield for the district as a whole. There is evidence however, that lake trout in some lakes are currently in an over harvest situation. Victoria Lake, Little Raleigh Lake and possibly Cecil Lake are implicated but the problem may be more extensive. Over harvesting may be taking place in the area south of highway 17, where the majority of the smaller lake trout lakes are located, or, as indicated by the data from Victoria Lake, in the road accessible area to the northwest of Ignace. Lack of current harvest data prohibits a complete assessment. Lake trout fishing is becoming more popular. There is concern that if fishing success decreases for other species that increased pressure may be placed on the lake trout resource.

Conflicts between users is centred primarily around the commercial fishermen. On the lake trout lakes where commercial fishermen exist there is a conflict between this user group and englers. On Sturgeon Lake there is also a conflict between the tourist resort operators and the commercial fisherman. These conflicts are a result of the perceived competition for lake trout and other sportfish.

Habitat problems have been moderated by management practices which have recognized the sensitivity of this species and have prevented timber extraction activities on shorelines edjacent to coldwater lakes. However, localized habitat problems may still occur despite planning controls as a result of incomplete inventory data. The district estimates that 13%

(1600 ha.) of the unsurveyed lake area (located primarily in the Shikag Lake and Sturgeon River zones shown on Figure 5) may contain lake trout.

Sportfish Target

Sportfishing on district lakes involves the harvest of walleye, northern pike and smallmouth bass. Smallmouth bass are seldom specifically fished for in the majority of the lakes where they occur, but, are taken incidentally while fishing for other species. Non-residents comprise 65% of the angling pressure on district waters and account for 70% of the current harvest. Guests using the tourist services in the district, primarily non-residents, generated a gross revenue of approximately \$3.2 million in 1985.

Harvest levels relative to the allowable vield of certain species varies across the district. The current and projected harvest of walleve are significantly above the allowable yield for this species in the district as a whole. This will compromise the resource and the fishing opportunities derived from it. Fishing pressure on this species is the lightest in the northern area of the district, generally in the areas unaccessible by road. There is reason to believe that some lakes are currently in an over harvest situation. This situation could be compounded through the planned dispostion of cottage lots on Barrel Lake, Indian Lake, Encamp Lake, Eady Lake, Wintering Lake and Robinson Lake. Five of these lakes are located in the two areas immediately to the northeast and northwest of lanace. Lack of current harvest data prohibits a complete assessment. Sturgeon Lake which has 10% of the allowable yield for the district accounts for only 2% of the current harvest of sportfish. It may be desirable to encourage the use of this lake by anglers in order to alleviate the pressure on other lakes. Similarly, perch and smallmouth bass are underutilized in the district and available to users.

Critical lake habitets have been protected through past management practices and the district is not aware of significant problems at this time. Localized problems may still occur despite planning controls as a result of incomplete inventory data. Currently 6% of the lakes by number and 68% of the water area in the district has been surveyed.



Conflicts between users exist in some locations. This can be contributed partially to the englers perception that access should be available to most waterbodies and the tourist industry's perception that access is detrimental to various aspects of the recreational opportunities they provide. These conflicts exist primarily in some of the more remote areas in the district. As projected harvests of the fishery resource increases these conflicts will intensify.

Changes to the natural setting of the angling experience have been minimized by past management practices. Changes in the aspect of remoteness have occurred as a result of increased road access. The natural setting and remoteness are two aspects of aesthetics which are highly valued by the tourist industry for their clientele.

A summarization of the problems discussed above is provided in Table 6.



TARGET

PROBLEM ZISSUE DESCRIPTION

LAKE TROUT DLUG TARGET-20-55,000 KG. INTERIM TARGET-40,100 KG. -20,050 ANGLER-DAYS.

- THERE IS EVIDENCE THAT LAKE TROUT IN SOME LAKES ARE CURRENTLY IN AN OVER HARVEST SITUATION. TWO LAKES (VICTORIA LAKE AND LITTLE RALEIGH LAKE) ARE IMPLICATED BUT THE PROBLEM MAY BE MORE EXTENSIVE LACK OF CURRENT HARVEST DATA PROHIBITS A COMPLETE ASSESSMENT.
- THERE IS A CONFLICT ON STURGEON LAKE BETWEEN THE TOURIST RESORT OPERATORS AND THE COMMERCIAL FISHERMAN. THIS IS A RESULT OF THE PERCEIVED COMPETITION FOR LAKE TROUT AND OTHER SPORTFISH SPECIES BETWEEN USER GROUPS.
- IN SOME LOCALIZED SITUATIONS ON LAKE TROUT LAKES WHERE COMMERCIAL FISHERMEN EXIST THERE IS A CONFLICT BETWEEN THIS USER GROUP AND ANGLERS, THIS IS A RESULT OF THE PERCEIVED COMPETITION FOR LAKE TROUT RESOURCES BETWEEN USER GROUPS. SEVEN OF THE NINE COMMERCIAL FISHING LICENCES ARE FOR LAKES CONTAINING LAKE TROUT.
- LOCALIZED HABITAT PROBLEMS MAY STILL OCCUR DESPITE PLANNING CONTROLS, AS A RESULT OF INCOMPLETE INVENTORY DATA. IT IS ESTIMATED THAT 13% (1600 HA.) OF THE UNSURVEYED LAKE AREA MAY CONTAIN LAKE TROUT.
- THE CURRENT AND PROJECTED USE FOR LAKE TROUT INDICATE THE DEMAND IS NOT AS GREAT AS THE ALLOWABLE YIELD. CURRENT AND PROJECTED HARVEST OF OTHER SPORTFISH EXCEED THE ALLOWABLE YIELD. IF FISHING SUCCESS FOR OTHER SPECIES DECREASES, INCREASED PRESSURE MAY BE PLACED ON THE LAKE TROUT RESOURCE.

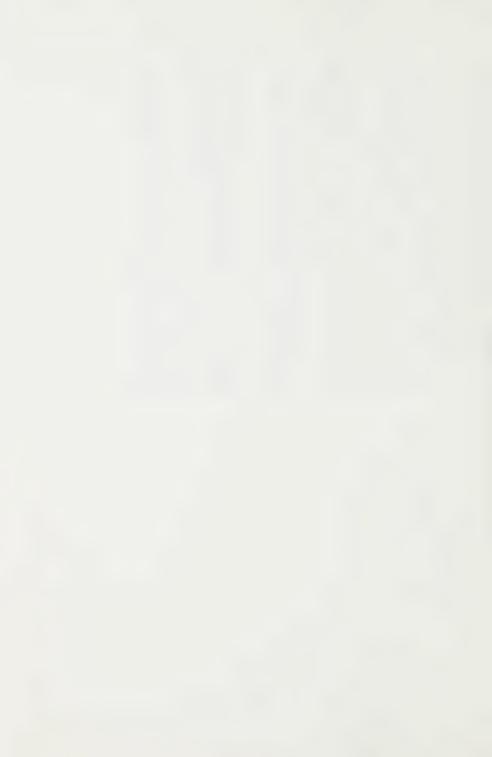


- 180,600 ANGLER-DAYS -159,500 ANGLER-DAYS INTERIM TARGET-361,200 KG. DLUG TARGET-319,000 KG. DITHER SPORTFISH

PROBLEM/ISSUE DESCRIPTION

- THE CURRENT AND PROJECTED HARVESTS OF WALLEYE, NORTHERN PIKE AND LAKE TROUT EXCEED THE ALLOWABLE YIELD FOR ALL SPORTFISH SPECIES (WALLEYE, NORTHERN PIKE, LAKE TROUT, SMALLMOUTH BASS AND BROOK TROUT) FOR THE DISTRICT OVERALL. THE MAJOR CONTRIBUTOR TO THE PROBLEM IS THE OVER HARVEST OF WALLEYE. THE SENSITIVITY OF LAKE TROUT TO OVER EXPLOITATION MUST BE CONSIDERED. THE HARVEST MUST BE BROUGHT IN LINE WITH THE ALLOWABLE YIELD.

- THE CURRENT HARVEST OF 261,216 KG, AND PROJECTED HARVEST OF 301,149 KG, OF WALLEYE EXCEED THE ALLOWABLE YIELD FOR THIS SPECIES (166,198 KG,) IN THE DISTRICT AS A WHOLE. THIS WILL COMPROMISE THIS RESOURCE AND THE FISHING OPPORTUNITIES DERIVED FROM IT.
- ON THE LAKES WHERE COMMERCIAL FISHING TAKES PLACE THERE IS A PERCEIVED CONFLICT BETWEEN THIS USER GROUP, ANGLERS, AND THE TOURIST INDUSTRY. THIS IS A RESULT OF COMPETITION FOR LIMITED FISHERY RESOURCES.
- INDUSTRY'S PERCEPTION THAT ACCESS IS DETRIMENTAL TO VARIOUS ASPECTS CONFLICTS BETWEEN THE TOURIST INDUSTRY AND ANGLERS EXIST IN SOME OF THE RECREATIONAL OPPORTUNITIES THEY PROVIDE. CONFLICTS RESULT LOCATIONS, THIS IS DUE PARTIALLY TO THE ANGLERS PERCEPTION THAT ACCESS SHOULD BE AVAILABLE TO MOST WATERBODIES AND THE TOURIST FROM COMPETITION FOR LIMITED FISHERY RESOURCES.
- REMOTENESS IN THE ANGLING EXPERIENCE HAS CHANGED AS A RESULT OF INCREASED ROAD ACCESS. THE NATURAL SETTING AND REMOTENESS ARE TWO ASPECTS OF AESTHETICS WHICH ARE HIGHLY VALUED BY THE TOURIST NDUSTRY FOR THEIR CLIENTELE.



PROBLEM / ISSUE DESCRIPTION

OTHER SPORTFISH CONT

- LOCALIZED HABITAT PROBLEMS MAY STILL OCCUR DESPITE PLANNING CONTROLS, AS A RESULT OF INCOMPLETE INVENTORY DATA. CURRENTLY 6% OF THE LAKES BY NUMBER AND 68% OF THE WATER AREA HAVE BEEN SURVEYED.
- CURRENTLY IN AN OVER HARYEST SITUATION. THIS PROBLEM COULD BE MORE EXTENSIVE. LACK OF CURRENT HARVEST DATA PROHIBITS A COMPLETE ASSESSMENT. THIS SITUATION COULD BE COMPOUNDED THROUGH THE PLANNED DISPOSTION OF CROWN LAND FOR COTTAGE LOTS. THERE IS EVIDENCE THAT SOME OF THE EASILY ACCESSIBLE LAKES ARE
- SMALLMOUTH BASS AND PERCH ARE UNDERUTILIZED IN THE MAJORITY OF OF THE LAKES WHERE THEY COCUR. PERCH PROVIDES AN ALLOWABLE YIELD OF 50,000 KG, AND COULD PROVIDE AN ADDITIONAL 25,000 ANGLER-DAYS IF THE FULL POTENTIAL WAS REALIZED.
- CURRENT AND PROJECTED USE IN RELATION TO THE ALLOWABLE YIELD OF SPORTFISH WOULD INDICATE THAT STURGEON LAKE IS NOT BEING UTILIZED TO IT'S POTENTIAL. CONTROLS PRESENTLY EXIST LIMITING NON-RESIDENT USE AND CURTAILING FURTHER DEVELOPMENT.



OPTIONAL MANAGEMENT STRATEGIES AND TACTICS

INTRODUCTION

optional This section will present management strategies and tactics which could provide a solution, or partial solution, to a problem related to the achievement of a specific terget. Only those strategies that are realistic and provide for a complete, or partial solution, to a problem were considered. The do nothing approach was not considered as a viable approach by the district as intensive resource use requires intensified management efforts. preferred course of action has been presented at this time. They will be given in the management plan itself. The public is invited to provide comments on all aspects of this document but, are particularily encouraged to provide input on this section, since this will provide the basis for the direction of future fisheries management in the Innace District.

The relationship between the <u>Ignace District</u>
<u>Land Use Guideline</u> objectives and the fisheries
management plan targets, problems, strategies
and tactics are presented in Figure 13.

STRATEGIES AND TACTICS

The following is a discussion of the optional strategies and tactics presented in Tables 7 and As indicated previously, the strategies presented could provide partial or complete solution to a problem. It may not be necessary to carry out all strategies associated with a problem to achieve a solution. Nor is it necessarily essential that all tactics need to be carried out to achieve specific strategy implementation. In some cases, individual tactics, or a combination of tactics, will be sufficient to achieve the desired result. It should be noted, that the selection of a specific tactic often implies the use of additional tactics, not specifically stated, to ensure implementation. For example, the selection of a tactic to reduce walleve creel limits would require legislative changes and could require increased enforcement effort to ensure compliance.

Discussion of the strategies and tactics in relation to each problem is also shown in Tables 7 and 8. This discussion provides a summary of implications related to strategies and tactics which will assist in determining the most appropriate management approach. As previously indicated, no preferred course of action has been presented at this time and the public is encouraged to provide input.

Commercial Food Fish

Two problems have been identified in achieving the commercial fish target (Table 7). The most pressing problem is the competition with other users for a limited sportfish resource on lakes that are commercially fished. projected use of welleye, northern pike and lake trout, for the district, indicate a harvest at, or above, the allowable yield. The only appropriate approach is to lower the harvest to the allowable vield. The question is, which user group or groups should reduce their catch. This guestion requires a lock at commercial fish operations in the district in relation to current use, projected use, social implications and the economic return to the Province. Current harvest of commercially taken sportfish accounts for less than 0.5% of the overall district harvest. The projected use of commercially taken sportfish would account for less than 1% of the allowable yield for sportfish. The value of the commercial fishery, in relation to other aspects of the fishery resource, such as coarse fish removal. is unknown. The current harvest of all commercial fish results in an economic return of approximately \$17,000. The commercial fishery has had a long history in the district. but, the economic significance in relation to the recreational fishery is much lower. An option is to reduce the harvest of sportfish by other users and maintain the commercial fishery at its current level. Reducing the harvest of sportfish by the commercial fishery and making up the deficit with other species is an option. However. the viability of the commercial fishery may be in question since their financial return may be neduced

There are only two possible solutions to the problem of the potential over harvest of whitefish. Either to maintain the existing quotes or to reduce the quotes to the allowable yield. Whitefish populations do not appear to be in any danger of collapse. Reduction in the whitefish quotes could result in an economic loss.

Commercial Baitfish

There does not appear to be a problem with the attainment of the DLUG target (105,000 dozen) at this time and revision of the target upward is possible. Also, there does not appear to be a need to regulate horvests. However, should harvests indicate a downward trend in the



FIGURE 13: Relationship Between Fisheries Management Objectives,
Targets, Strategies and Tactics



BROAD FISHERIES MANAGEMENT OBJECTIVE

To protect, rehabilitate, enhance and maintain the district's fish communities and their environment to provide an optimum contribution of fish, fishing opportunities and associated benefits to society.



TABLE 7: CPTIONAL MANAGEMENT STRATEGIES & TACTICS RELATED TO ACHIEVEMENT OF COMMERCIAL FISH AND BAITFISH TARGETS

INTERIM TARGET - 44,862 KG. (41,616 KG. WHITEFISH; 3,246 KG. SPORTFISH) A. COMMERCIAL FOOD FISH - DLUG TARGET - 65,000 KG.

increases in camend may intensify user conflict with commercial fishermen. Current commercial fish quotas for these species amount to a total of 3,246 kg. for ODMMERCIAL FOOD FISH: PROBLEM: 1. Several user groups currently compete for limited sportfish (walleye, northern pike, lake trout) resources. Projected

dentification

Optional Tectics

- 1) Maintain current quotas and reduce the DLUG target to coincide with these quotas. (Tactics a,b,d)
- a) On commercial fished lakes implement controls on anglers to reduce the harvest of walleye, northern pike and lake trout frem these waters.
- b) implement controls on anglers to reduce the harvest of walleye, northern pike and lake trout to the level of the allowable yield for the

narvest of sportfish.

 Lower or establish nil quotas for walleye, northern pike and lake trout for the commercial fisheries.

harvest reduction with other species

northern pike and lake trout by the commercial fishery and make up the

ii) Reduce the harvest of walleye,

- d) Eliminate gillnets and implement the use of live entrapment getr only. Encourage the harvest of other fish species such as suckers, burbot and ciscoes realizing such may require finencial assessons.
- e) Eliminate commencial Reharica tinough governmental buyeuts.

by all user groups to the level of the

allowable yintuiter the district.

(Tactics a through e)

iii) Reduce the harvest of walleye

than on an individual lake basis.

teales

Reducing the harvest of walleye and northern pike to the level of the allowable yield is necessary. All options would be a step in this direction, however options ii) and iii) both could result in elimination of the commercial fisheries. The quotas established are small and do not contribute significantly to the neverall district problem of the over

Tanting

therefore could again jeopandize the ndividual commercial fisherman and factic e) would result in an expense preator economic loss than apply no Factic d) could be expensive to the would make a minor contribution to other tactics. Both tactics a) end b. sactic b) would do so in the broader plede controls on englers, however economic viability of the industry. underutilization of fish species not scope of the entire district rather the solution and could result in a eopardize the economic vlability reducing the harvest of walleye, of the industry in the district. to the taxpayer and in further presently taken by anglers. It factics c) and d) would impose All of the tactics are simed at species of whitefish and could conditions on the commercial northern pike and lake trout. fisheries which may make it narvest the principle target difficult for fishermen to

35



quotas exceed the calculated allowable yield. This presently exists on Sturgeon Lake and Mameigwess Lake where commercial fisheries have been in existence for a COMMERCIAL FOOD FISH: PROBLEM: 2. The projected increase in use for whitefish may result in an over harvest of this species on two specific lakes where number of years. The long term harvest trends indicate that the lakes can support the quotas as they presently exist.

dentification

Discussion

i) Maintain current whitefish Ontional Strategies quotas on the two lakes.

(Tectica)

Optional Tactics

- continue the present commercial fish to ensure that whitefish populations monitoring program in the district in the lakes remain stable. Adjust quotas annually if signs of stress a) Maintain current quotas and are indicated
- each lake to ensure that whitefish are to the level of the allowable yield for b) Reduce quotas for whitefish not over harvested.
- c) Provide whitefish quotas on lakes capable of supporting commercial reductions in current quotas. whitefish fisheries to offset

quotas on the lakes and provide an iii) Reduce the current whitefish alternative source of whitefish.

There are really only two options

Strategy iii) would ensure the stability to lower the quotes to the level of the whitefish populations but would result of the whitefish populations and would n an economic loss to the fishermen to offset the reduction in the current provide a means for the commercial to be considered, either to maintain the quotas at their current level or allowable yield. Long term harvest ishermen to obtain some whitefish strategy i) and indicate that the whitefish populations are not in danger of collapse. Strategy II) would ensure the stability of the data from the fisheries support and possibly the local economy.

whitefish population in each of the the fishermen concerned. Tactic would result in loss of income to akes is not over harvested but Factic b) would ensure that the

result in the same outcome provided

a) is less positive but should

monitoring is continued and quotas

adjusted quickly if signs of stress factic c) would allow commercial

n the population are indicated.

Tshermen to regain some of the

reduction in current whitefish norease in sportfish harvests

quotas but could result in an

through the fishing of additional



INTERIM TARGET-108,600 DOZEN B. COMMERCIAL BAITFISH - DLUG TARGET - 105,000 DOZEN

COMMERCIAL BAITFISH: PROBLEM: 1. Annual baitfish harvests need to be accurately quantifled through monitoring. It is currontly difficult to determine actual numbers of baitfish taken. The current harvest of baitfish is approximately 92,827 dozen. This estimate is derived from annual returns submitted by the baitfishermen. Many of these fishermen deal in gallons of bait rather than dozens and sell from one dealer to another.

dentification

Ontional Strategies

i) Increase baitfishermen awareness of the significance of annual returns

as a monitoring tool.

Optional Tectics

a) increase enforcement effort regarding submission of annual returns.

- to benefit from sharing in discussions on mutual problems, concerns and baitfishermen to allow all parties b) Hold annual meeting with the requirements.
- the baitfish industry by attendance involvement of the managers of c) increase the knowledge and at association meetings and inspection of operations.
- d) Conduct monitoring of baitfish obtain more eccurate information harvests from specific lakes to on the productivity of baitfish

iii) Monitoring of baitfish harvests

(Tactics d,e) in the field.

e) Solicit co-operation of baitfishermen in providing harvest information from specific lakes.

improved communications.

Discussion

Strategies

All tactics would assist in manager in obtaining better data All options are beneficial to the

baitfishermen to provide information results may be difficult to measure, which will assist in the prediction asset to their business. Strategy still exists a reluctance by some iii) would be beneficial but would be difficult to implement and the beneficial may be ii) since there which they classify as being an on current harvests of baitfish other areas with little success. of allowable yields. The most since it has been attempted in

desirable since co-operation through YNR staff. It is probably the least Tactic a) can be done with existing coercion seldom will result in high baitfishermen have accummulated s probably the preferred method some degree of enforcement will elways be necessary. Tactics b) a vast amount of knowledge over quantifying of baitfish hervests. aformation from specific lakes and c) can be implemented with co-operative collection of data ittle difficulty or expense and quality compliance. However, would benefit everyone since knowledge with regard to the the years. Obtaining harvest productivity of baitfish. The may be the most appropriate since this would incorporate there is generally a lack of since the majority of the

i) Impreve communications with

the baitfish industry.

(Tactic b,c,d,e)



which 43 are licenced. The one unlicenced block is inaccessible and has proven to be void of good bailfish waters. There is currently a waiting list maintained in the COMMERCIAL BAITFISH: PROBLEM: 2. The demand for baitfish licences exceeds the availability of baitfish blocks. There are 44 blocks in the Ignace District of district of individuals interested in obtaining a block should any suitable areas be available.

dentification

Discussion

Strategies

Optional Strategies

a) Establish a policy to freeze the Optional Tactics i) Maintain the current system

of blocks and licences.

(Tactic a.b)

- existing baitfisherman gives up one licencing to existing baitfishermen, allowing new licences only when an number of licences issued to that presently in existence. Continue b) Continue present practice of to licence by full block only.
- baitfishermen as to the extent that c) Establish a policy to allow for the subdivision of baitfish blocks. subdivided and obtain input from dentify blocks which could be subdivision could occur.

also hamper the ability of fishermen could result in an economic loss to

stressful situation. These could

to effectively manage an area and

the fishermen.

or licences. Tactic c) and d) may

accommodate the demand but may place the resource in a

> d) Limit the number of blocks on existing Mendes.

essen the demand. The expansion the availability of baitfish blocks. To limit the number of licences to The demand for licences exceeds that in existence now would not of licence numbers to meet the

resource by increasing harvest demand could compromise the

.Imiting the number of licences to these circumstances but does not accommodate the present demand could create a situation of having would not lessen the demand and to those presently in existence Tishermen give up a portion of allows for new licences under heir existing area. Tactic b) unutilized areas if current

> ii) Accommedate the demand for additional licences, (Tactic c.d)

or more blocks.



alteration. This is due in part to a lack of knowledge on the relationship between timber harvesting of treed shorelines and the status of baitfish. It may also be due COMMERCIAL BAITFISH; PROBLEM: 3. Baitfishermen are concerned that their production of baitfish may be compromised as a result of habitat deterioration or to alteration of baitfish habitat by the introduction of wild rice.

Identification

Cational Strategies

Cottonal Tactics

a) Continue to provide input to timber management planning reyarding baitfish.

i) Continue to provide protection to known baitfish lakes through

within the timber management the areas of concern concept

planning process.

(Tactics a,b,c)

- knowledge on the distribution of lakes known to to be harvested for baitfish b) Improve communications with the baitfish industry to update current
- authorization of wild rice introductions c) Encourage baitfishermen to advise the MNR if new baitfish lakes are identified and the MNR to contact ocal bailfisherman prior to the

d) Conduct experimental management

Compare various cutting techniques

to the abundance of baitfish.

projects with baitfishermen.

and timber harvesters.

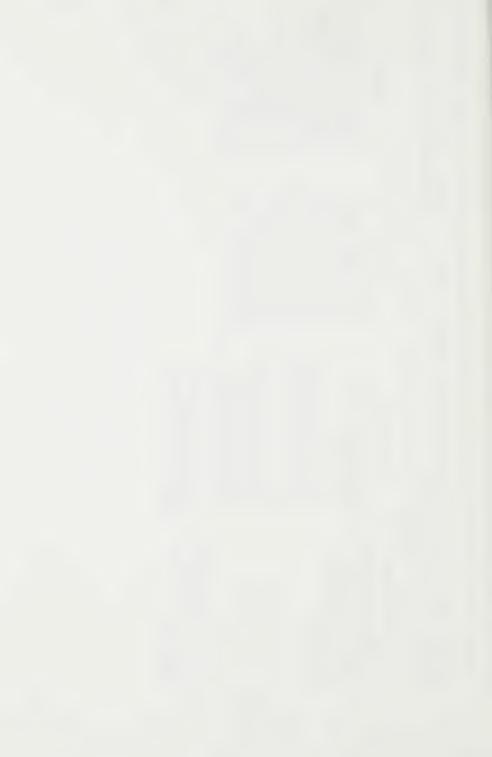
known about the effect of shoreline waters to ensure viability of lakes remain at present levels. Little is evaluating this but, would require the co-operation of baitfishermen disturbance on baitfish abundance. Of primary concern is the effect Strategy () is designed to inhibit of timber harvesting in relation disturbance of present baitfish to the production of baitfish. Strategy ii) would essist in

Disturbance on shorelines can be

process. Improved communications management projects as suggested with the baitfishermen, tactic b), would provide for more effective by tactic d), it may be possible currently productive lakes. By controlled through input to the input. Tactic a), b)and c) will allow for the protection of the timber management planning conducting experimental

to enhance baltfish populations.

- II) Identify the relationship between harvesting activities in the vicinity baitfish abundance and timber of baitfish lakes.



COMMERCIAL BAITFISH: PROBLEM: 4. There is a question on the capability of the baitfish industry to satisfy specific tourist operator requirements and the need to provide an appropriate forum for discussions between the two industries.

Identification

(i) Improve communications between courist industry to try and resolve the baitfish industry and the

(Tactics b,c) the problem.

b) Provide the means by which both industries and MNR can enter into meaningful discussions to resolve problems. c) Encourage both industries to attend respective association meetings

Strategy (i) would allow both parties ascertain when this condition exists. tourist operators provides a means to enter into discussions about the meet their needs. It is difficult to quests if the baitfishermen cannot problem and suggest a mutually by which they can supply their ecceptable solution.

harvester cannot meet the operator's

needs.

operator only when documentation

can be provided that a baitfish

taking of bait to supply his own tourist operator to allow for

(Tactic a)

acceptable solution since it appears Factic b) and c) appear to be better there are tourist operators unable do not have a specific lake licence. committment from both industries to participate in discussions would to be supplied with bait and who alternatives, however, a firm is not an be required.



COMMERCIAL BAITFISH: PROBLEM: 5. There is a concern of the baitfish industry on the loss of suitable baitfish waters through introductions of undastrable fish species. This could result in a failure of the baitfish industry to meet angler demands.

Identification

regulations pertaining to the introduction of fish to lakes i) Increase enforcement of Ontional Strategies and the taking of baitfish.

(Tactics a,b,c)

assist to the identification of ii) Improve communications with the baitfish industry to important baitfish lakes.

Optional Tactics

Strategies

number of checks of baitfish waters, pertinent requiations by increasing a) increase enforcement effort of

- areas where battfishermen indicate b) increase enforcement effort in a problem exists.
- for protection of these waters from on important baitfish ;akes to allow Introductions of other fish species. baitfishermen obtain information c) At annual meetings with the

Prevention of the loss of productive

would provide the greatest benefit to to identify lakes requiring protection economic loss to the local economy. ncreased enforcement may help to management approach. If baitfish waters are lost, it could result in decrease the problem but will not communications with the industry prevent it entirely. Improving a shortage of baitfish and an baitfish waters is the best the industry.

trout) to baitfish waters.

lakes. The effectiveness of tactics of introductions to baitfish waters. controlled introductions (ie. brook Tactic c) may reduce the number be more effective than tactic a). maintaining productive baitfish All of the tactics will assist in procedures, now in place, will ascentain but tactic b) should a) and b) will be difficult to Environmental Assessment reduce the number of MNR actics Discussion

(Tactics b,c)



abundance of baitfish, some manipulation of the target and harvest may be necessary to ensure the stability of the industry.

There is a constant demand for new baitfish licences as well as area specific licences for tourist operators. Consideration should be given to options to satisfy this demand or to limit licences (Table 7). The industry should attempt to address whether or not more licenced individuals should be involved in the industry in view of the projected increase in demand. Things to consider would include profit at existing licencing levels, as it relates to the support of additional fishermen, as well as the ability of the industry to satisfy the specific needs of the tourist operators.

The solution to baitfish habitat concerns can probably best be addressed through the continued protection of baitfish waters through input to the timber management planning process. This would provide some time to investigate the relationship between timber harvesting activities on shorelines.

The loss of suitable baitfish waters through species introductions can happen when individuals taking bait for their own use inadvertently deposit species in a lake that they are not normally found in or when MNR authorizes the stocking of a waterbody. The solution to this problem is probably through increased enforcement while at the same time improving communications with the industry in the identification of important baitfish lakes. Existing environmental assessment procedures will minimize this problem.

Lake Trout

Road accessible lake trout lakes generally, receive more intensive angling pressure than those unaccessible by road. This has very little bearing on the abundance of the species in a lake since it is the relationship between angling pressure and the allowable yield which will dictate the status of the population. It is the district's opinion that there are more effective means of controlling angling pressure and hervests than through the control of road access. The current and projected use of lake trout in the district, as a whole, does not indicate a demand that will exceed the allowable yield. The harvests should be monitored, and if they exceed the allowable yield, controls may have to be

implemented. Of immediate concern is the over harvest of take trout in some specific takes. The problem may be more extensive than indicated since a tack of harvest data prohibits a complete assessment. Controls on all users which will reduce the harvest to the allowable yield on these takes may not be acceptable to resident anglers (Table 8). However, this may be the only solution on some takes where the majority of the pressure is generated by residents during the winter months.

Conflicts between commercial fishermen and other users is generally a result of a perceived compatition for the fishery resource, since lake trout on the commercial fished lakes do not appear to be over harvested.

Localized habitat problems resulting from timber harvesting may still occur, despite planning controls, due to incomplete inventory data. The only reasonable solution is to continue to update the data base, in order to provide protection through the timber management planning process.

Sportfish

Of the problems related to the achievement of the sportfish target, the over harvesting of specific species is of the primary concern to resource managers (Table 8). This applies to the district as a whole, as well as to specific lakes where the situation could be compounded through the planned disposition of crown land for cottage lots. The best solution is to reduce the harvest of walleve. Decisions related to the harvest reduction will have to consider the relative contribution of each user group to the over harvest and the economic return to Ontario. In terms of economics, it is recognized that substantial benefits accrue to local communities and the province through the non-resident use of tourist facilities. The increased use of underutilized species such as smallmouth bass and perch would lessen the problem but not eliminate it. However, this could increase or maintain the opportunities available to the anglers.

The use of Sturgoon Lake indicates that it is not being utilized to it's potential. Eleven tourist resorts exist on the lake and the pressure they exert on the fishery is considered minimal. They may have the potential to increase pressure by reducing the number of days their guests fish



other waterbodies. The harvest data for the lake is based on information collected in the late 1970's and it may be necessary to update harvest information. Controls presently exist which limit non-resident use. By eliminating these controls, some pressure from presently over harvested lakes may be diverted to Sturgeon Lake. This would not eliminate the entire over harvest situation in the district.

The nature of user conflicts varies within the district. All conflicts have as their basis user competition for a limited fishery resource. Conflicts arise, with other user groups, wherever commercial fishermen operate. Resolution of this problem will have to centre on improved communications between user groups. as well as, considering the overall contribution of each group to the problem. The conflicts between the tourist industry and anglers generally result as a competition for the resource but aesthetics is also of concern to outfitters. A possible solution is the designation of lakes primarily for the use of tourism. The viability of this strategy would have to be assessed in terms of the number of takes involved as well as how acceptable it is to resident englers. Presently, the timber management planning process recognizes tourism lakes and, where possible, limits road access. It partially resolves the concern of the tourist industry in regards to competition and aesthetics but this is a contentious issue with many residents who feel the need to open access to more takes.

In order to ensure that the allowable yields of the various fisheries are achievable and sustained over the long term, it is necessary to maintain habitat. This will require the continued update of the information base in order to provide protection through the timber management planning process.

MANAGEMENT 70NES

The distribution pattern of users and the resource ecross the district varies. Because of this, the use of a series of zones to assess and manage the fisheries resource is proposed (Figure 5). The zones have not been meshed along the district boundary with zones that other districts may be proposing. Names have been placed on the zones for ease of reference only. These zones appear to offer a reasonable separation of areas having similar characteristics. An attempt has been made to

establish boundaries which can be identified easily. The zones would not be established in legislation at this time. Their primary use would be to provide the logical basis for the systematic collection of information related to species harvests, angler origin and angling pressure. This information will be used to assess the influence of the Crownland Recreation Program on the sportfish fisheries and will provide the basis for more precise management. Further quantification of such characteristics as intensity could nermit certain harvest management tactics to be selectively applied and tested. Increasing the effectiveness of certain tactics will assist in achieving the stated management objectives and targets. The zones are proposed only and public input on the potential use of zones and the proposed boundaries is invited.



INTERIM TARGET - 40,100 KG.; 20,050 ANGLER-DAYS A. LAKE TROUT - DLUG TARGET - 20-55,000 KG.

Lake) are implicated but the problem may be more extensive. Lack of current harvest data prohibits a complete assessment. The harvest data is based on 1974 and LAKE TROUT: PROBLEM: 1. There is evidence that lake trout in some lakes are currently in an over harvest situation. Two lakes (Victoria Lake and Little Raieig) 1981 information.

Identification

Ontional Strategies

heavier fished lake trout lakes.

(Tactic a)

() Update harvest data on the

Optional Tactics

assessment procedures to determine a) Conduct creel surveys and other

being in a potential over harvest

situation. The problem may be

- the extent of the problem.
- b) Implement a lake or zone specific catch and possession limit of 2 fish.
- lakes or fisheries zones for the period c) Establish sanctuaries on specific Jan. 1 to the third Saturday in May.

not correct the problem. Relocation

the pressure is winter fishing by

residents, therefore, applying a

updated to determine the extent.

of anglers to other lakes could be

the result of Strategies ii) and iii).

opportunities and could reduce the

This may not reduce angling narvest on stressed lakes.

d) Close the season on specific lakes or zones to non-resident anglers.

iii) Align harvest of lake trout

reducing the harvest of fish

(Tactics b,d,e,f,g)

with the allowable yield by by non-residents anglers.

- July and August on specific lakes or e) Reduce the open season for nonresident anglers to the months of for specific fisheries zonos.
- lake trout in specific fisheries zones. f) Implement annual creel limits for
- g) Increase the fee of the species specific lake trout tag.

implementation of any of the tactics

the tourism industry.

by zone rather than on a specific

Discussion

Strategies

to implementing any other tactic. Tactic a) would allow for further evaluation of the problem prior the existing problem of over tactics d) and e) may be On some of the lakes, the majority of strategy only on non-residents may Some lakes have been identified as more widespread but data must be

may be difficult to measure. Tactic c) would correct the problem if it is a result of winter fishing. This may fishermen. Those tactics could also harvested lakes. The effectiveness reduce apportunities unless anglers Harvests may be reduced by Tactic of the reduction in harvest through stressed waters. Tactic f) may be obtained by implementing tactic b) current harvest is by resident ice This, however, would not correct effective and would allow anglers could result in an economic loss to questionable in some cases if the result in an economic loss to the g) by discouraging use but, this are willing to relocate to noncounist industry. The results the flexibility to plan when to exercise their opportunities.

reducing harvest by all anglers.

(Tactics b,c,f)

ii) Align harvest of lake trout

with the allowable yield by



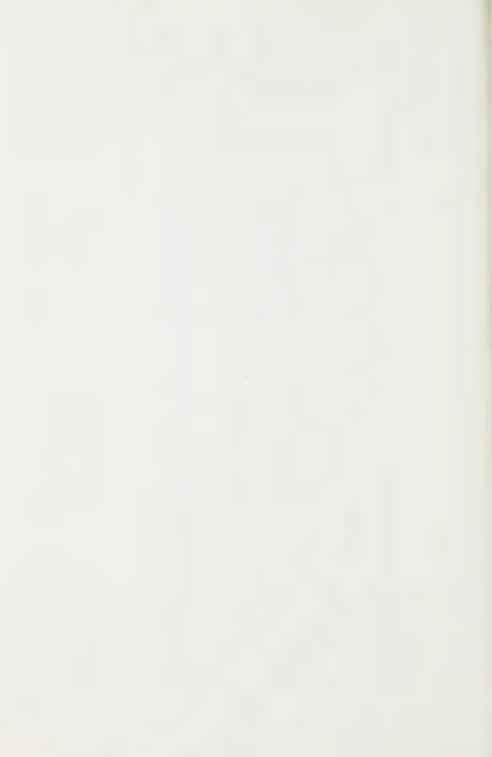
problem is widespread within a zone ake basis may be preferable if the or limited to a specific zone.

is 2 733 kilograms LAKE TROUT: PROBLEM: 2. There is a conflict on Sturgeon Lake between the tourist resort operators and the commercial fisherman. This is a result of the Ö

Identification	ation	Discussion	ssion
Cottenal Strategies	Cational Tactics	Strategies	Tactics
i) Improve communications between tourist operators and the commercial fisherman. (Tactics a,b)	a) Provide a forum for the two user groups and PINR to meet and partake in a meaningful discussion to resolve the problem.	Improving communications between the two user groups would appear to be the only viable option since data would indicate they are not really	Tactic a) may resolve the problem but would require a firm committenent from each user group. Tactic b) would likely solve the problem but would require that each
	 b) Encourage each user group to become more aware of the operations of the other. 	Competing for the same fisher tes	group take the initiative to contact the other, particularily on the water, to enter into discussions to resolve the concerns of each group.

Seven of the nine commercial fishing licences are for lakes LAKE TROUT: PRODLEM: 3. In some localized situations on lake trout lakes where commercial fisherman exist there is a conflict between this user group and anglers. This is a result of the perceived competition for lake trout resources between user groups. containing lake trout.

Uğlus	Totion	Tactic a) would provide contect between user groups and allow anglers to obtain first hand information about commercial fishing. This has been conducted by some commercial fishermen and would appear to be effective.
Unicationic	Strategis	All exicting commercial figurates are presently under strict quota control and monitored closely. Since the current harvest of lake trout by all users does not exceed the allowable yield it would appear there is not a true competition for
UOIqu	Cational Jactics	a) Encourage the commercial fishermen to assist in making suglers aware of the effectiveness of the operation by personally contacting anglers during netting activities.
Contification	Cational Stringer	i) Increase angler awareness of the quota system for commercial fisheries. (factics a,b)



- have addressed this problem under the commercial food fish target. The district feels that other optional strategies and tactics
- b) Encourage enforcement personnel commercial fisheries with anglers. to enter into discussions on
- this species. The only viable strategy anglers on the restrictions of the is to increase the knowledge of commercial fisheries.
- Tactic b) may not be as effective since it would not provide the "seeing is believing" concept.

LAKE TROUT: PROGLEM: 4. Localized habitat problems may still occur despite planning controls, as a result of incomplete inventory data. It is estimated that 13% (1600 ha.) of the unsurveyed lake area may contain lake trout.

Identification

Optional Strategies

Optional Tactics provide protection through the areas of concern concept within the timber base on lakes suspected to contain ake trout in order to continue to i) Continue updating information

particularily in the vicinity of areas inventory program in the district, scheduled for timber harvesting. a) Continue the aquatic habitat

for timber harvesting by conducting b) Identify species present in lakes in the vicinity of areas scheduled test netting programs.

Strategies

Discussion

Tactics

ake trout are an extremely

sensitive species and lakes containing in the district contain more lake trout information suggests that some areas this could be a perception due to lack To ensure protection of this species waters than other areas, however, of data in portions of the district. protection to prevent changes in composition in many lakes in the information base in these areas this species must be afforded district is unknown. Current it is necessary to update the water quality. The species prior to timber hervesting.

akes to be checked at the same cost but could result in some lakes being approach, to provide more detailed unidentified. A combination of the would permit a greater number of provide an increased information akes which may contain discrete would be the least expensive and preferred particularily on larger information on some lakes, with est netting occurring in smaller akes to simply identify species base. Tactic a) is more costly basins of lake trout. Tactic b) Both tactics presented would two tactics may be the best than tactic b) but may be

management planning process.

(Tactics a,b)



LAKE TROUT: PROBLEM: 5.The current and projected use for lake trout indicate the demand Is not as great as the allowable yield. Current and projected harvest of other sportfish exceed the silowable yield. If fishing success for other species decreases, increased pressure may be placed on the lake trout resource.

Identification

i) Monitor harvests of lake trout in relation to the allowable yield. Ontional Strategies

Optional Tactics

- a) Conduct creel surveys on some of the lake trout lakes to obtain a better estimate of current and projected use of the resource.
- b) Maintain records of lake trout creels checked in the field.
- yield, implement controls on resident anglers, non-resident anglers or both, c) If harvest exceeds the allowable These could be similar to those presented under Sportfish, Problem 2.

implement specific surveys. The use of conservation officers may Therefore, it is necessary that harvests of their effort towarded this species as could be exceeded if anglers shift more the allowable yield is exceeded harvest a result of declining success for other are not monitored, the allowable yield controls be implemented. If harvests allowable yield. The allowable yield of lake trout be monitored and if the The current and projected demand could be exceeded with subsequent species or if harvest controls are depletion of the lake trout fishery. for lake trout will be near the implemented on other species. This could result in the loss of associated economic benefits. angling opportunities and the

management could be implemented

at the present time. Unique opportunities, such as, high

Problem 1. The discussion would

be similar. Experimental

presented under Sportfish, ake trout similar to those

the implementation of tectics for

duties. Tactic c) could result in

result in time less from other

be possible. Due to the sensitivity

quality trophy fisheries, may of the species, care should be

taken if any project is initiated,

Tactic a) and b) would both provide harvest data. Tactic a) would give zone system. This tactic would be information. This could be used to would not be as precise, but could proposed fishery zones. The data give angler trend information and a general feel for overall harvest for lakes or zones that appear to receive heavier fishing pressure. area and could be related back to collection of data over a greater implemented on either a lake or tactic b) but may be preferable Tactic b) would provide for the more precise data and could be more costly to implement than Discussion

(Tactic c) anglers.

ii) If harvest exceeds the allowable

yield develop harvest controls on



INTERIM TARGET - 361,200 KG.; 180,600 ANGLER-DAYS B. SPORTFISH - DLUG TARGET - 319,000 KG.; 159,500 ANGLER-DAYS

SPORTFISH: PROBLEM: 1. The current and projected harvests of walleye, northern pike and lake trout exceed the allowable yield for all sportfish species (walleye, northern pike, lake trout, smallmouth bass and brook trout) for the district overall. The major contributor to the problem is the over harvest of walleye. The sensitivity of lake trout to over exploitation must be considered. The harvest must be brought in line with the allowable yield.

Identification

Optional Strategies

i) Control the sportfish harvest to

the level of the allowable yield for

(Tactics a,b,c)

the district.

Optional Tactics

- Reduce the harvest for walleye as per the tactics outlined for Sportfish, Problem 2.
- b) Maintain the harvest of lake trout by tactics previously described for at the level of the allowable yield Lake Trout, Problem 5.
- fish species such as smallmouth bass c) Encourage the harvest of other and perch.
- existing facilities and prohibit new d) Control the tourist industry to relocation of existing facilities to underutilized areas in the district. prohibit or limit the expansion of commercial tourism purposes or industry starts. 16, no further disposition of crown land for

line with the allowable yield for the

(Tactics d,e,f)

ii) Control the number of anglers to bring the sportfish harvest in

restrictive to non-resident anglers Recreation program to be more not using the tourist industry. e) Utilize the Crown Land

a reduction in the number of

Reducing the harvest of sportfish to

Strategy i) would require

allowable yield. This may not reduce greater economic loss to the tourist controlling the harvest of sportfish not reduce the fishing opportunities the catch per day but, could reduce the number of fishing opportunities of the allowable yield. This would combination of the two strategies to reduce the harvest to the level expectations and habits may have harvest of fish to the level of the available. This could result in a per day and subsequently angler to provide for a reduction in the particularily in certain areas of may be desirable or necessary, to change. This could result in number of anglers, since catch an economic loss to the tourist available but, could reduce the control the number of anglers industry than strategy i). A Industry. Strategy II) could

outfitters. Tactic e) could result in Indicated for Sportfish, Problem 2. only if harvest controls are placed could result in an economic loss to on other species. Tactic d) would essential. Tactic a) could provide to determine and will likely occur the level of the allowable yield is for the implementation of tactics in the harvest of other sportfish not in itself accomplish strategy (1) but could assist in limiting an increase in anglers. This tactic Discussion of those tactics will also apply here. Tactic b) may but, it may require maintaining provide for a slight increase in therefore, less of a reduction Problem 5. The effectiveness the allowable yield by tactics of Tactic c) would be difficult the harvest of lake trout and described for the strategies ocal industries and tourist presented for Lake Trout,



non-resident anglers. For example

implementing a lottery or tag system, industry, for all species or specific f) Control the number of anglers with an allocation to the tourist resident and non-resident) by

the sportfish harvest but, could also but, could also result in the greatest number of anglers and subsequently Crown Land Recreation fees could reduction in the sportfish harvest camping areas for non-residents designated. This may reduce the economy. Tactic f) may provide loss of fishing opportunities and the best method for controlling be increased or additional no angler numbers to ensure a result in a loss to the local

SPORTFISH: PROBLEM: 2. The current harvest of 261,216 kg, and projected harvest of 301,149 kg. of walleye exceed the allowable yield for this species (166,198 kg.) in the district as a whole. This will compromise this resource and the fishing opportunities derived from it.

Identification

Optional Tectics

Optional Strategies

season to June 15 to ensure dispersal

of the fish prior to season opening.

a) Delay the opening of the walleye

- allowable yield by reducing the i) Align the harvest with the harvest of all anglers.
 - (Tactics a through h and q)
- b) Reduce the daily catch and possession limits of walleye. ex. limit of 3.
- for the protection of congregated fish. walleye spawning areas to provide c) Establish sanctuaries on known
- d) Establish an annual creel limit for this species.
- e) Establish slot sizes and minimum harvest but may produce larger fish size limits which reduce the overall

fishery menegenient zones.

Discussion

sconomic benefits.

The best solution to the problem might be to reduce the harvest

411 of the tactics are designed to

- implementing controls on all users as non-residents. Controls applied to the level of the allowable yield. opportunities to residents as well applying controls to all users or only to specific users (ie. nonit may result in loss of fishing This could be accomplished by only to specific users. By
- Tactic a) would result in a loss of fishing opportunities to residents reduce the harvest of walleye. to implement a combination of the two and the province. It may be desirable strategies by the use of the proposed economic loss to local communities residents) may result in a greater
- the daily catch and possession limits of economic benefits. Tactics i) and from 6 to 3 walleye may not reduce a well as non-residents and a loss industry with subsequent impacts situations and would still provide the harvest by one half but could fishing opportunities. Reducing province. Tactic c) may be as effective as tactic a) in some on local communities and the economic loss to the tourist) could result in a serious



- f) Restrict the use of live bait or other gear on specific lakes or in specific areas or zones.
- g) Establish a species stamp which could be limited through a quota
- h) Establish combination daily catch and possession limits for specific lakes or zones. Ie. walleye and smallmouth bass-limit of 7 fish of which not more than 3 shall be walleye.
- i) Closure of the walleye season to non-residents.

ii) Align the harvest with the allowable yield by controls applied

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to specific users. (Tactics i through q)

- Delay the opening of the walleye season to June 15 for non-resident andlers.
- k) Reduce the daily catch and possession limit of walleye for non-residents. ex. limit of 3 walleye.
- Establish an annual cree! limit for this species for non-residents.
- m) Establish slot sizes and minimum size limits which reduce the overall for non-resident anglers but may produce larger fish.
- n) Limit the number of non-resident anglers by establishing a species stamp which could be implemented on a quota system with an allocation to the tourist and non-tourist industries.

ndustry. The proposed fishery

only to non-residents may not lower significantly lower it. Applying this Annual creel limits could be applied of this tactic would also be difficult reduce harvest but may also reduce poportunities and result in economic these tactics on residents would be counist industry. The effectiveness harvesting of less desirable species. to determine. Controlling users by the harvest to the allowable yield. difficult if no angling licence were creel limit may be preferable to a refined method of control over the opportunities available, eventually an impact on the tourism industry reduce the harvest of walleve and However, this may result in some reduced daily or possession limit paitfish industry and possibly the still provide angling opportunities tactics d) and l)). Implementing n place. Implementing an annual limit opportunities and may have result in an economic loss to the harvest. Tactics e) and m) may factic f) and o) would not affect since it would allow for a more provide for a quality fishery in specific instances but may also fishery in some cases, but may Imits (tactics h) and p)) should mplementing a limited species loss. Establishing combination to all users or specific users stamp (tactics q) and n)) may economic loss to the tourist could provide for a quality t may also encourage the



- o) Restrict the use of live bait or other gear by non-resident anglers.
- p) Establish combination daily catch and possession limits for non-residents for specific lakes or zones. ex. walleye and smallmouth bess-limit of 7 fish of which not more than 3 shall be walleyy.
- q) Establish an experimental weight limit for walleye on specific lakes. ex. walleye daily catch and possession limit of 2 kilograms round weight plus one fish.

management zones could be used for refined implementation of some of the bactics. Tartir q) could be implemented on an experimental basis on specific lakes to determine it's effectiveness. It could be applied to all users or specific users but, to be evaluated properly should likely be applied to all users. This tactic may be appropriate since the productivity of a lake is measured in weight of fish rather than numbers of fish.

SPORTFISH: PROBLEM: 3. On takes where commercial fishing takes place there is a perceived conflict between this user group, anglers and the tourist industry. This is a result of competition for limited fishery resources.

Factics

Strategies

Discussion

Optional Tectics previously described for problems under problem will be resolved by strategies commercial food fish and lake trout. i) The district feels that this Ontional Strategies

dentification



should be available to most waterbodies and the tourist industry's perception that access is detrimental to various aspects of the recreational opportunities they SPORTFISH, PROBLEM: 4. Conflicts between the tourist industry and anglers exist in some locations. This is due partially to the anglers perception that access provide. Conflicts result from competition for limited fishery resources. This problem exists primarily in some of the more remote areas in the district.

Identification

Optional Strategies

i) Identify and designate some lakes for the primary use of the tourist industry. (Tectics a,b,c)

Optional Tactics

- a) Control the type of user and user numbers through the boat cache program.
- physical controls, such as, removal physical barriers, or by means of of roads, gates, ditches, or other legislation under the Public Lands b) Control access by means of
- facilities to designated lakes or zones. c) Encourage relocation of existing

encourage use by other anglers.

(Tactics a,c)

specific zones or lakes and

Limit tourism expansion in

Strategies

Discussion

individual anglers. However, it may Controlling access (tactic b) would provide some control of anglers on not limit the opportunities to other in controlling the tourist industry, remote tourist industry but would industry and could result in a loss Tactic a) would be more effective aircraft). Tactic c) could reduce conflicts and provide a degree of physically located on lakes, than stability to the tourist industry. it would be costly to the tourist afford some protection to the englers if they used alternate who tend to have more boats means of access (le. boat or the more inaccessible lakes. of economic benefits. strategy i) relocation of some facilities there are areas or lakes in the district ake or area becomes road accessible. the loss of economic benefits derived ie, outpost camps) may be possible. might be to designate lakes or areas that are almost exclusively used by from the resource. Providing lakes or areas for the primary use of the opportunities which could result in By limiting the use of either group instances conflicts arise when the in the district for primary use by counist industry may provide the The best solution to this problem specific user groups. Presently implemented in conjunction with one group or the other. In most industry with a known stability. Strategy (i) may limit tourism expansion in some areas but if there may be a loss of fishing



aspects of aesthetics which are highly valued by the tourist industry for their clientele. Remoteness is a concern primarily of those tourist operations presently SPORTISH: PROBLEM: 5. Remoteness in the angling experience has changed as a result of increased road access. The natural setting and remoteness are two unaccessible by road but the natural setting is valued by the majority of clientele.

ussion	Tactics	Tactic b) will ensure that all
Discr	Strategies	In addition to the discussion on
ication	Optional Tactica	a) The same tactics as Sportfish
Identif	Oppional Strategies	i) The same strategies as that

- presented for Sportfish Problem 4.

 ii) Continue to minimize the impact of road access on aesthetic values.
 (Tactics a.b)
- a) The same tactics as Sportfish
 Problem 4.

 b) Continue to provide input to
 timber management planning process
 concerning roads and shoreline
- In addition to the discussion on Sportfish Problem 4, the impact of road access on aeathetic values should continue to be minimized. Failure to do so could result in a loss of clientele to the tourist industry and subsequent economic loss to the area. Consideration must be given, however, to integrated resource management and the importance of the logging industry to the local and provincial

infinite values are taken into consideration attic values are taken into consideration in the timber management planning nimized.

Sourist or shoreline cutting may still occur but the impacts to the feration fishery and on sesthetics will be minimized.

SPORTFISH: PROBLEM: 6. Localized habitat problems may still occur desplie planning controls, as a result of incomplete inventory data. Currently 6.8 of the lakes by number and 68% of the water area have been surveyed

economies.

inventory program in the distric b) Identify species present in lai in the vicinity of areas scheduled for timber harvesting by conduc a) Continue the aquatic habitat Ontional Tectics test netting programs. i) Continue to update the information concern concept within the timber base for all lakes in the district protection through the areas of in order to continue to provide management planning process. Optional Strategies

Identification

1		SELVIT
	Strategies	Lactica
	Currently 32% of the district's	Both the tactics pres
ct.	water area remains unsurveyed.	provide an increased
	Species present in many of the	base. Tactic a) is m
skes	lakes remain unknown. To provide	than tactic b) but ma
P	habitat protection for sportfish,	desirable particulari
ting	sportfish the best strategy is to	lakes which may hav
	update the information base and to	fish communities. T
	provide continued input to the	be the least expensiv
	timber management planning process.	permit a larger numb

sented would dinformation

ore costly

ay be



OPTIONAL MANAGEMENT STRATEGIES & TACTICS RELATED TO THE ACHIEVEMENT OF LAKE TROUT AND SPORTFISH TARGETS TABLE S.

combination of the two tactics may more detailed information on some akes, with test netting occurring n smaller lakes to simply identify be the best approach, to provide mproperly identified. A species present.

extensive. Look of current harvest data prohibita a complete assessment. This situation could be compounded through the planned disposition of crown land for SPORTFISH: PROBLEM: 7. There is evidence that some of the easily accessible lakes are currently in an over harvest situation. This problem could be more cottegs lots.

identification

	(Serions) Stratoglos	
	i) Update harvest data on heavier	(a)
-	fished lakes.	25.50
_	(Tactic a)	the

ssment procedures to determine onduct creel surveys and other

Optional Tactics

extent of the problem.

b) Tactics previously described for walleye could be applied on a lake or the problem of the over harvest of

- ii) Reduce the harvest by implementing ake specific or zone specific controls on all anglers.
- (Factics b.d)

zone specific basis.

- Reduce the harvest by implementing ake or zone specific controls on specific users (residents, non-(Tactics b,d)
- scheduled for cottage lots to determine if an over harvest situation exists. iv) Update harvest data on lakes (Tectics a,c,d,e)
- c) No disposition of cottage lote d) Reduce the harvest on lakes on an over hervested lake.
- mplementing controls on anglers. scheduled for cottage lots by

dowever, it should provide

D'scussion

Strategies

presented under Sportfish, Problem 1. Strategy iv) would allow for harvest beneficial to prevent compounding occurring as harvest data becomes implementation of strategies on all to the problem. Strategy (I) or (iii) incresse flahing pressure this may assessment on lakes scheduled for harvested. Therefore, this would not provide an immediate solution could be implemented to provide a containing sportfish must be over cottage lots. Since cottages may refinement of harvest data prior in relation to the allowable yield, controls. Current harvest data, suggests that a number of lakes partial solution with refinement Strategy i) would allow for the users versus specific users is to implementing any harvest available. Discussion on the

parvest situation but severely, could imit the availability of cottage lots. factic d) could be implemented if a addition to considering the previous factic a) would provide the means Sportfish, Problem 1. Tectics c), ake scheduled for cottage lots is of determining the lakes or areas d) and e) address the strategy of for cottage lots. Tactic c) would parvest may be occurring. This known to be over harvested. In discussion on controls, this may harvest data on lakes scheduled Discussions on tactics b) and c) also deter prospective owners. where the majority of the over would be beneficial in applying prevent compounding an over have been presented under any subsequent controls.



TABLE 8: OPTIONAL MANAGEMENT STRATEGIES & TACTICS RELATED TO THE ACHIEVERINT OF LAKE TROUT AND SPORTFISH TARGETS

 No disposition of cottage lots on a lake prior to conducting harvest assessment.

any existing even harvest situations or increasing the number of over harvested lakes.

protection for the sportfish resource. Tactic e) would allow for the collection of data prior to the disposition of cottage lots. This could prevent increased pressure on a stressed fishery but may cause a short term shortage on the availability of cottage lots.

SPORTFISH: PROBLEM: 8. Smallmouth basa and perch are underutilized in the majority of the lakes where they occur. Perch provides an allowable yield of 50,000 kg, and could provide an additional 25,600 angler-days per year if the full potential was realized.

Identification

Optional Stratenies

Optional Tactics

Strategics

Factics

Discussion

i) The district feels that this problem should resolve itself by strategies and tactics previously discribed for other problems.

Strategies and tactics procented for the sportfish over harvest problem and the relationship between this and the current harvest per anglerday of 2.5 kilograms may encourage the taking of more smallmouth bass and perch. This will likely occur only if controls are implemented limiting the harvest of other sportfish. Any increase in the utilization of these increase in the utilization of these species would be difficult to ascertain.



TABLE 8: OPTIONAL MANAGEMENT STRATEGIES & TACTICS GELATED TO THE ACHIEVEMENT OF LAKE TROUT AND SPERITISH TARGETS

SPORTFISH: PROBLEM: 9. Current and projected use in relation to the allowable yield of sportfish would indicate that Sturgeon Lake is not being willized to its potential. Controls presently exist limiting non-resident use and curtailing further development.

Cottonal Tactics i) Update data on Sturgeon Lake to determine the extent of the Optional Stratenies (Tactics a,b,c) problem.

a) Conduct croel surveys to update harvest data.

- populations to provide for refinement b) Conduct studies on the fish of allowable yield.
- c) Determine the relationship between tourist camp occupancy rate and lake utilization.
- d) Remove prohibition on nonresident camping.
- e) Remove prohibition on development on Sturgeon Lake.

Stratsales

considering strategy if) may not provide are gaps in some of the existing data current estimate of harvet and use. such as potential user information. from other lakes to Sturgeon Lake. This may be beneficial since there mplementing strategy i) prior to redistribution of fishing pressure redictribution of anglers but may also place undue stress on all or an immediate increase in angler Strategy i) would allow for the collection of data to refine the Strategy II) would encourage opportunities or encourage a portion of the fishery.

regarding existing controls. Tactics more years which could result in a ake but the possible effects on the to updating data on Stungeon Lake. mmediate increase in use of the All three of these tactics would tourist operators located on the information may require one or require co-operation from the factics a), b) and c) would all provide different approaches d) and e) would allow for an lake. The collection of this postponement of a decision fishery is unknown. Discussion

Lake to encourage an increased use ii) Remove controls on Sturgeon

by non-resident anglers.

(Tactics d.e)



PUBLIC REVIEW

The public is invited to review and comment on this document and is encouraged to provide input throughout the entire planning process. A questionnaire is provided to assist in obtaining your comments and in tabulating input received. Questionnaires and comments will be received until October 29, 1986 at 5:00 p.m. Please note that questionnaires and comments received become public documents available for public review. Your comments will assist in the preparation of a draft fisheries management plan, which will also be available for public review.

"WE SHOULD ALL BE CONCERNED ABOUT THE FUTURE BECAUSE WE WILL HAVE TO SPEND THE REST OF OUR LIVES THERE."

-C. Kettering



GLOSSARY

Allowable Vield

The yield by species as a result of partitioning the potential yield. The sum of the allowable yields by species will not necessarily add up to the potential yield.

Angler-day

While it is usually accepted that any amount of effort in a day constitutes one angler—day, for the purposes of converting angler hours to angler—days, 4 hours will be used.

Aquatic Habitat Inventory

A basic study of a lake to determine species present, water chemistry, depth, water volume and other characteristics. The information obtained can be used to determine the potential and allowable yields of the lake.

Areas of Consern

Areas requiring particular management perscriptions in order to maintain or improve resource values such as fish and wildlife habitat, forest genetic resources, scenic areas and other recreational and tourism values.

Bailfish

Any fish that are legally harvested by the commercial baitfish industry.

Coldwoter Lakes

Those lakes having characteristics which would support Salmonids.

Coldwater Streams

Those streams having characteristics which would support Salmonids.

Commercial Fish

Any fish that are legally harvested by the commercial fishing industry.

Creel Survey

A survey of anglers to determine angler origin, species of fish caught, weights of fish and number of hours fished. Other information such as gear being used and information on the age of fish may also be collected.

Critical Fish Habitat

Any fish habital required for the maintenance of a healthy fish population or otherwise identified as essential to the achievement of the Ministry's fishery program objectives. Crownland Recreation Program

An initiative implemented in 1984 within the Northwestern Administrative Region. The intent of this initiative was to encourage non-Ontario based non-residents to use existing tourist facilities and thereby contribute to local and provincial economies through use of Ontario's fishery resources and to generate revenue from non-resident use of crown land. In addition, this program involves the designation of areas closed to non-resident camping to redistribute use from sensitive fisheries.

Ferest Management Agreement

A contrectual agreement between the crown and certain forest companies whereby a company undertakes forest management practices (roads, harvesting, regeneration and forest tending) on behalf of the Ministry of Natural Resources. The purpose of the Forest Management Agreement is to provide for a continuous supply of forest products to the Agreement-holder and to ensure the forests are harvested and regenerated on a sustained yield basis.

Goal

A general purpose to which the ministry aspires.

Harvest

Fish taken and kept by resource users.

Kame

A mound composed chiefly of gravel or sand, whose form is the result of original deposition modified by settling during the melting of glacier ice against or upon which the sediment accumulated.

Managament

The judicious use of means to achieve ends. Management may have various levels of intensity. For example, if a high degree of technology is used, or if very careful tending is given, the management is high level.

Nature Reserve

An area selected to represent the distinctive natural habitats and landforms of the Province, and protected for educational and research purposes to benefit present and future generations.

Non-Resident

An angler whose principle residence is outside of Ontario.



North or (Northern) Ontario

Northwestern and Northeastern planning regions include the following districts: Dryden, Fort Frances, Ignace, Kenora, Red Lake, Sioux Lookout, Atikokan, Geraldton, Nipigon, Terrace Bay, Thunder Bay, Blind River, Espanola, North Bay, Soult Ste. Marie, Sudbury, Temagemi, Wawa, Chapleau, Cochrone, Gogama, Hearst, Kapuskasing, Kirkland Lake, Moosonee, and Timmins.

Objective

A quantifiable and attainable end, which the ministry's efforts are intended to accomplish.

Occasion.

A measure of actual recreational use describing the number of times a recreation reserve or facility is used by individuals in a given time period. An occasion is not considered to exceed one day in duration.

Opportunity

A measure of recreation supply which is used to describe the number of times a resource or facility can be used (occasions of use) in a given time period. An opportunity is considered not to be greater than one day.

Outpost

Housekeeping accommodations usually in remote areas with limited access.

Over Harvesting

Harvests of fish by users which exceed the annual allowable yield.

Potential Yield

The amount of fish flesh that can be removed from the water on a sustained basis.

Planning Area

The area for which a planning process is carried out, and for which a resource management plan is prepared.

Policy

The decision concerning the objectives to be achieved and the means of achieving them. For resource management planning, we are mainly concerned with the objectives, targets, strategies and tactics.

Represtion Park

An area which supports a wide variety of outdoor recreation opportunities for large numbers of people in attractive surroundings.

Resident

An angler whose principle residence is in Ontario. A local resident would be one who can fish an area on a day use basis, i.e. travel to the area, fish, and return home on the same day.

Resource Management

The wise use of a particular resource, such as fish, to achieve a specific end.

South or (Southern) Ontario

The southern planning region includes the following districts: Parry Sound, Brecebridge, Minden, Algonquin Park, Bancroft, Pembroke, Owen Sound, Wingham, Chatham, Simcoe, Aylmer, Hurchia, Lindsay, Maple, Cambridge, Niegare, Tweed, Napance, Carlton Place, Brockville and Cornwall.

Sportfish

Any fish that are legally caught by angling.

Stratem

Planned actions or measures to achieve a desired end.

Tactic

A method devised to achieve one or more strategies.

Tarast

A quantified end to be achieved or completed by a specific date.

Underproducing Waters

Waters from which the production is constrained because of stresses such as water quality, species composition, over harvest, undesirable species.

Warmwater Lakes

Those lakes other than coldwater lakes

Wormweler Streams

Those streams other than coldwater streams.

Waterway Park

An outstanding recreational water route with representative natural features and historical resources which provides high quality recreational and educational experiences.



Work Plan

A plan prepared annually which defines what management activities are to be undertaken for that year.

